

Contraction of State

## WEST VIRGINIA LEGISLATURE

**SECOND REGULAR SESSION SESSION, 2010** 

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# ENROLLED

## House Bill No. 4026

(By Delegates M. Poling, Paxton, Williams, Beach, Louisos, Smith, Walker, Andes, Canterbury, Ireland and Romine)



Passed March 12, 2010

In Effect Ninety Days From Passage

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### H. B. 4026

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(BY DELEGATES M. POLING, PAXTON, WILLIAMS, BEACH, LOUISOS, SMITH, WALKER, ANDES, CANTERBURY, IRELAND AND ROMINE)

[Passed March 12, 2010; in effect ninety days from passage]

AN ACT to repeal §18-23-1, §18-23-2, §18-23-3, §18-23-4, §18-23-5, §18-23-13, §18-23-14, §18-23-15, §18-23-18, §18-23-22, §18-23-23 and §18-23-24 of the Code of West Virginia, 1931, as amended; to repeal §18B-14-1, §18B-14-2, §18B-14-3, §18B-14-4, §18B-14-5, §18B-14-5a, §18B-14-6 and §18B-14-7 of said code; to amend and reenact §5-6-4a of said code; to amend and reenact §18B-1B-4 of said code; to amend and reenact §18B-2A-4 of said code; to amend and reenact §18B-2B-6 of said code; to amend and reenact §18B-4-6 of said code; to amend and reenact §18B-5-4 of said code; to amend and reenact §18B-10-8 of said code; and to amend said code by adding thereto a new article, designated §18B-19-1, §18B-19-2, §18B-19-3, §18B-19-4, §18B-19-5, §18B-19-6, §18B-19-7, §18B-19-8, §18B-19-9, §18B-19-10, §18B-19-11, §18B-19-12, §18B-19-13, §18B-19-14, §18B-19-15, §18B-19-16, §18B-19-17 and §18B-19-18, all relating to higher education capital facilities generally; repealing certain specific duties of governing boards of higher education institutions; eliminating condemnation rights of those boards; eliminating execution of contracts and deeds by those boards; eliminating certain obligation concerning capital construction and repair duties;

eliminating the authority of certain state institutions from selling certain properties and lease-back provisions; replacing those duties that are being repealed with similar responsibilities; setting forth certain specific responsibilities of the Higher Education Policy Commission and the Council for Community and Technical College Education; reviewing tuition and fee increases; reviewing and approving capital project planning, financing, management and maintenance; permitting the acquisition, sale, transfer, exchange, lease, conveyance and condemnation of real property; permitting the construction and operation of capital facilities; permitting the collection and use of certain capital fees; establishing in the State Treasury a capital maintenance fund for each state institution of higher education: setting forth legislative findings and intent; defining terms; requiring rulemaking; providing for system facilities institution and facilities planning; designating Marshall Community and Technical College as Mountwest Community and Technical College; making certain technical corrections; and deleting certain obsolete language.

#### Be it enacted by the Legislature of West Virginia:

That §18-23-1, §18-23-2, §18-23-3, §18-23-4, §18-23-5, §18-23-13, §18-23-14, §18-23-15, §18-23-18, §18-23-22, §18-23-23 and §18-23-24 of the Code of West Virginia, 1931, as amended, be repealed; that §18B-14-1, §18B-14-2, §18B-14-3, §18B-14-4, §18B-14-5, §18B-14-5a, §18B-14-6 and §18B-14-7 of said code be repealed; that §5-6-4a of said code be amended and reenacted; that §18B-1B-4 of said code be amended and reenacted; that §18B-2A-4 of said code be amended and reenacted; that §18B-2B-6 of said code be amended and reenacted; that §18B-2B-6 of said code be amended and reenacted; that §18B-2B-6 of said code be amended and reenacted; that §18B-2B-6 of said code be amended and reenacted; that §18B-2B-6 of said code be amended and reenacted; that §18B-10-8 of said code be amended and reenacted; and that said code be amended by adding thereto a new article, designated §18B-19-1, §18B-19-2, §18B-19-3, §18B-19-4, §18B-19-10,

§18B-19-11, §18B-19-12, §18B-19-13, §18B-19-14, §18B-19-15, §18B-19-16, §18B-19-17 and §18B-19-18, all to read as follows:

#### CHAPTER 5. GENERAL POWERS AND AUTHORITY OF THE GOVERNOR, SECRETARY OF STATE AND ATTORNEY GENERAL; BOARD OF PUBLIC WORKS; MISCELLANEOUS AGENCIES, COMMISSIONS, OFFICES, PROGRAMS, ETC.

#### **ARTICLE 6. STATE BUILDINGS.**

#### §5-6-4a. Review of real property contracts and agreements; master plan for office space.

(a) The Secretary of Administration shall provide to the 1 2 Joint Committee on Government and Finance a copy of a 3 contract or agreement for real property exceeding \$1 million and a report setting forth a detailed summary of the terms of the 4 5 contract or agreement, including the name of the owner of the 6 property and the agent involved in the sale, at least thirty days 7 prior to any sale, exchange, transfer, purchase, lease purchase, 8 lease or rental of real property, any refundings of lease 9 purchases, leases or rental agreements, any construction of new buildings and any other acquisition or lease of buildings, office 10 space or grounds by any state agency, but excepting the 11 12 transactions of the Higher Education Policy Commission, 13 Council for Community and Technical College Education, state institutions of higher education and the Division of Highways 14 15 for state road purposes pursuant to article two-a, chapter 16 seventeen of this code: Provided, That a contract or agreement 17 for the lease purchase, lease or rental of real property by any 18 state agency, where the costs of real property acquisition and improvements are to be financed, in whole or in part, with bond 19 20 proceeds, may contain a preliminary schedule of rents and 21 leases for purposes of review by the committee.

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(b) For renewals of contracts or agreements required to
be reported by this section, the Secretary of Administration
shall provide a report setting forth a detailed summary of the
terms of the contract or agreement, including the name of the
owner of the property.

27 (c) Within thirty days after receipt of the contract,
28 agreement or report, the committee shall meet and review the
29 contract, agreement or report.

#### **CHAPTER 18B. HIGHER EDUCATION**

#### ARTICLE 1B. HIGHER EDUCATION POLICY COMMISSION.

#### §18B-1B-4. Powers and duties of Higher Education Policy Commission.

1 (a) The primary responsibility of the commission is to 2 develop, establish and implement policy that will achieve the 3 goals and objectives found in section one-a, article one and article one-d of this chapter. The commission shall exercise 4 5 its authority and carry out its responsibilities in a manner that 6 is consistent and not in conflict with the powers and duties 7 assigned by law to the West Virginia Council for Community and Technical College Education and the powers and duties 8 9 assigned to the governing boards of Marshall University and 10 West Virginia University, respectively. To that end, the 11 commission, has the following powers and duties relating to 12 the institutions under its jurisdiction:

(1) Develop, oversee and advance the public policy
agenda pursuant to section one, article one-a of this chapter
to address major challenges facing the state, including, but
not limited to, the goals and objectives found in section onea, article one of this chapter and article one-d of this chapter
and including specifically those goals and objectives
pertaining to the compacts created pursuant to section seven,

article one-d of this chapter and to develop and implement
the master plan described in section five, article one-d of this
chapter for the purpose of accomplishing the mandates of this
section;

(2) Develop, oversee and advance the promulgation and
implementation of a financing rule for state institutions of
higher education under its jurisdiction. The rule shall meet
the following criteria:

(A) Provide for an adequate level of educational and
general funding for institutions pursuant to section five,
article one-a of this chapter;

(B) Serve to maintain institutional assets, including, but
not limited to, human and physical resources and eliminating
deferred maintenance;

34 (C) Invest and provide incentives for achieving the
priority goals in the public policy agenda, including, but not
limited to, those found in section one-a, article one of this
chapter; and

38 (D) Evaluate institutions' requests for tuition and fee
39 increases except Marshall University and West Virginia
40 University which are subject to the provisions of section one,
41 article ten of this chapter;

42 (3) In collaboration with the council, create a policy43 leadership structure capable of the following actions:

(A) Developing, building public consensus around and
sustaining attention to a long-range public policy agenda. In
developing the agenda, the commission and council shall
seek input from the Legislature and the Governor and
specifically from the State Board of Education and local

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school districts in order to create the necessary linkages to
assure smooth, effective and seamless movement of students
through the public education and post-secondary education
systems and to ensure that the needs of public school courses
and programs can be fulfilled by the graduates produced and
the programs offered;

(B) Ensuring that the governing boards carry out their
duty effectively to govern the individual institutions of higher
education; and

58 (C) Holding the higher education institutions and the 59 higher education systems as a whole accountable for 60 accomplishing their missions and implementing the 61 provisions of the compacts;

62 (4) Develop and adopt each institutional compact;

63 (5) Review and adopt the annual updates of the64 institutional compacts;

65 (6) Serve as the accountability point to state 66 policymakers:

67 (A) The Governor for implementation of the public68 policy agenda; and

69 (B) The Legislature by maintaining a close working
70 relationship with the legislative leadership and the Legislative
71 Oversight Commission on Education Accountability;

72 (7) Jointly with the council, promulgate legislative rules
73 pursuant to article three-a, chapter twenty-nine-a of this code
74 to fulfill the purposes of section five, article one-a of this
75 chapter;

(8) Establish and implement a peer group for each
institution as described in section three, article one-a of this
chapter;

(9) Establish and implement the benchmarks and
performance indicators necessary to measure institutional
progress in achieving state policy priorities and institutional
missions pursuant to section seven, article one-d of this
chapter;

(10) Report to the Legislature and to the Legislative
Oversight Commission on Education Accountability annually
during the January interim meeting period on a date and at a
time and location to be determined by the President of the
Senate and the Speaker of the House of Delegates. The
report shall address at least the following:

90 (A) The performance of its system of higher education
91 during the previous fiscal year, including, but not limited to,
92 progress in meeting the goals, objectives, and priorities set
93 forth in article one and article one-d of this chapter and in the
94 commission's master plan and institutional compacts;

(B) The commission's priorities for new operating andcapital investments and the justification for the priority;

97 (C) Recommendations of the commission for statutory
98 changes necessary or expedient to achieve state goals and
99 objectives;

(11) Establish a formal process for identifying capital
investment needs and for determining priorities for these
investments for consideration by the Governor and the
Legislature as part of the appropriation request process
pursuant to article nincteen of this chapter;

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105 (12) Develop standards and evaluate governing board
106 requests for capital project financing in accordance with
107 article nineteen of this chapter;

(13) Ensure that governing boards manage capital
projects and facilities needs effectively, including review and
approval or disapproval of capital projects, in accordance
with article nineteen of this chapter;

112 (14) Acquire legal services that are considered necessary, including representation of the commission, its institutions, 113 employees and officers before any court or administrative 114 115 body, notwithstanding any other provision of this code to the 116 contrary. The counsel may be employed either on a salaried 117 basis or on a reasonable fee basis. In addition, the 118 commission may, but is not required to, call upon the 119 Attorney General for legal assistance and representation as 120 provided by law;

121 (15) Employ a Chancellor for Higher Education pursuant122 to section five of this article;

(16) Employ other staff as necessary and appropriate to
carry out the duties and responsibilities of the commission
and the council, in accordance with article four of this
chapter;

127 (17) Provide suitable offices in Charleston for the128 chancellor, vice chancellors and other staff;

(18) Advise and consent in the appointment of the
presidents of the institutions of higher education under its
jurisdiction pursuant to section six of this article. The role of
the commission in approving an institutional president is to
assure through personal interview that the person selected
understands and is committed to achieving the goals and

objectives as set forth in the institutional compact and insection one-a, article one of this chapter;

(19) Approve the total compensation package from all
sources for presidents of institutions under its jurisdiction, as
proposed by the governing boards. The governing boards
shall obtain approval from the commission of the total
compensation package both when institutional presidents are
employed initially and afterward when any change is made in
the amount of the total compensation package;

(20) Establish and implement the policy of the state to
assure that parents and students have sufficient information
at the earliest possible age on which to base academic
decisions about what is required for students to be successful
in college, other post-secondary education and careers
related, as far as possible, to results from current assessment
tools in use in West Virginia;

151 (21) Approve and implement a uniform standard jointly 152 with the council to determine which students shall be placed 153 in remedial or developmental courses. The standard shall be aligned with college admission tests and assessment tools 154 155 used in West Virginia and shall be applied uniformly by the 156 governing boards throughout the public higher education 157 system. The chancellors shall develop a clear, concise 158 explanation of the standard which they shall communicate to 159 the State Board of Education and the State Superintendent of 160 Schools;

161 (22) Jointly with the council, develop and implement an162 oversight plan to manage systemwide technology by:

163 (A) Expanding distance learning and technology
164 networks to enhance teaching and learning, promote access
165 to quality educational offerings with minimum duplication of
166 effort; and

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167 (B) Increasing the delivery of instruction to
168 nontraditional students, to provide services to business and
169 industry and increase the management capabilities of the
170 higher education system;

(C) Notwithstanding any other provision of law or this
code to the contrary, the council, commission and state
institutions of higher education are not subject to the
jurisdiction of the Chief Technology Officer for any purpose;

(23) Establish and implement policies and procedures to
ensure that a student may transfer and apply toward the
requirements for a bachelor's degree the maximum number
of credits earned at any regionally accredited in-state or outof-state community and technical college with as few
requirements to repeat courses or to incur additional costs as
is consistent with sound academic policy;

(24) Establish and implement policies and procedures to
ensure that a student may transfer and apply toward the
requirements for a degree the maximum number of credits
earned at any regionally accredited in-state or out-of-state
higher education institution with as few requirements to
repeat courses or to incur additional costs as is consistent
with sound academic policy;

(25) Establish and implement policies and procedures to
ensure that a student may transfer and apply toward the
requirements for a master's degree the maximum number of
credits earned at any regionally accredited in-state or out-ofstate higher education institution with as few requirements to
repeat courses or to incur additional costs as is consistent
with sound academic policy;

(26) Establish and implement policies and programs, incooperation with the council and the institutions of higher

198 education, through which a student who has gained knowledge and skills through employment, participation in 199 200 education and training at vocational schools or other 201 education institutions, or Internet-based education programs. 202 may demonstrate by competency-based assessment that he or 203 she has the necessary knowledge and skills to be granted academic credit or advanced placement standing toward the 204 205 requirements of an associate's degree or a bachelor's degree 206 at a state institution of higher education;

207 (27) Seek out and attend regional, national and international meetings and forums on education 208 and 209 development-related workforce topics, as in the 210 commission's discretion is critical for the performance of 211 their duties as members, for the purpose of keeping abreast 212 of education trends and policies to aid it in developing the 213 policies for this state to meet the established education goals 214 and objectives pursuant to section one-a, article one of this 215 chapter and article one-d of this chapter;

(28) Promulgate and implement a rule for higher
education governing boards and institutions to follow when
considering capital projects pursuant to article nineteen of
this chapter;

220 (29) Consider and submit to the appropriate agencies of the executive and legislative branches of state government an 221 222 appropriation request that reflects recommended 223 appropriations for the commission and the institutions under its jurisdiction. The commission shall submit as part of its 224 225 appropriation request the separate recommended 226 appropriation request received from the council, both for the 227 council and the institutions under the council's jurisdiction. 228 The commission annually shall submit the proposed 229 institutional allocations based on each institution's progress toward meeting the goals of its institutional compact; 230

(30) The commission may assess institutions under its
jurisdiction, including the state institutions of higher
education known as Marshall University and West Virginia
University, for the payment of expenses of the commission
or for the funding of statewide higher education services,
obligations or initiatives related to the goals set forth for the
provision of public higher education in the state;

(31) Promulgate rules allocating reimbursement of
appropriations, if made available by the Legislature, to
institutions of higher education for qualifying noncapital
expenditures incurred in providing services to students with
physical, learning or severe sensory disabilities;

243 (32) Make appointments to boards and commissions 244 where this code requires appointments from the State College 245 System Board of Directors or the University of West Virginia System Board of Trustees which were abolished effective 246 247 June 30, 2000, except in those cases where the required 248 appointment has a specific and direct connection to the 249 provision of community and technical college education, the 250 appointment shall be made by the council. Notwithstanding 251 any provisions of this code to the contrary, the commission 252 or the council may appoint one of its own members or any 253 other citizen of the state as its designee. The commission and 254 council shall appoint the total number of persons in the 255 aggregate required to be appointed by these previous governing boards; 256

257 (33) Pursuant to article three-a, chapter twenty-nine-a of this code and section six, article one of this chapter, 258 259 promulgate rules necessary or expedient to fulfill the 260 purposes of this chapter. The commission and the council 261 shall promulgate a uniform joint legislative rule for the 262 purpose of standardizing, as much as possible, the 263 administration of personnel matters among the state 264 institutions of higher education;

(34) Determine when a joint rule among the governing
boards of the institutions under its jurisdiction is necessary or
required by law and, in those instances, in consultation with
the governing boards of all the institutions under its
jurisdiction, promulgate the joint rule;

(35) Promulgate and implement a rule jointly with the
council whereby course credit earned at a community and
technical college transfers for program credit at any other
state institution of higher education and is not limited to
fulfilling a general education requirement;

(36) By November 1, 2010, promulgate a rule pursuant
to section one, article ten of this chapter, establishing tuition
and fee policy for all institutions of higher education under
the jurisdiction of the commission, including Marshall
University and West Virginia University. The rule shall
include, but is not limited to, the following:

- 281 (A) Comparisons with peer institutions;
- 282 (B) Differences among institutional missions;
- 283 (C) Strategies for promoting student access;
- 284 (D) Consideration of charges to out-of-state students; and

(E) Such other policies as the commission and councilconsider appropriate;

(37) Implement general disease awareness initiatives to
educate parents and students, particularly dormitory
residents, about meningococcal meningitis; the potentially
life-threatening dangers of contracting the infection;
behaviors and activities that can increase risks; measures that
can be taken to prevent contact or infection; and potential

benefits of vaccination. The commission shall encourage
institutions that provide medical care to students to provide
access to the vaccine for those who wish to receive it; and

(38) Notwithstanding any other provision of this code to
the contrary, sell, lease, convey or otherwise dispose of all or
part of any real property that it owns, in accordance with
article nineteen of this chapter.

(b) In addition to the powers and duties listed in
subsection (a) of this section, the commission has the
following general powers and duties related to its role in
developing, articulating and overseeing the implementation
of the public policy agenda:

305 (1) Planning and policy leadership, including a distinct
306 and visible role in setting the state's policy agenda and in
307 serving as an agent of change;

308 (2) Policy analysis and research focused on issues
309 affecting the system as a whole or a geographical region of
310 the system;

311 (3) Development and implementation of institutional
312 mission definitions, including use of incentive funds to
313 influence institutional behavior in ways that are consistent
314 with public priorities;

315 (4) Academic program review and approval for 316 institutions under its jurisdiction, including the use of 317 institutional missions as a template to judge the appropriateness of both new and existing programs and the 318 319 authority to implement needed changes. The commission's 320 authority to review and approve academic programs for either 321 the state institution of higher education known as Marshall University or West Virginia University is limited to programs 322

that are proposed to be offered at a new location not presentlyserved by that institution;

325 (5) Distribution of funds appropriated to the commission,326 including incentive and performance-based funding;

327 (6) Administration of state and federal student aid
328 programs under the supervision of the Vice Chancellor for
329 Administration, including promulgation of any rules
330 necessary to administer those programs;

331 (7) Serving as the agent to receive and disburse public
332 funds when a governmental entity requires designation of a
333 statewide higher education agency for this purpose;

(8) Developing, establishing and implementing
information, assessment and accountability systems,
including maintaining statewide data systems that facilitate
long-term planning and accurate measurement of strategic
outcomes and performance indicators;

(9) Jointly with the council, promulgating and
implementing rules for licensing and oversight for both
public and private degree-granting and nondegree-granting
institutions that provide post-secondary education courses or
programs in the state pursuant to the findings and policy
recommendations required by section eleven of this article;

(10) Developing, implementing and overseeing statewide
and regional projects and initiatives related to providing postsecondary education at the baccalaureate level and above
such as those using funds from federal categorical programs
or those using incentive and performance-based funding from
any source; and

351 (11) Quality assurance that intersects with all other duties

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of the commission particularly in the areas of research, data
collection and analysis, planning, policy analysis, program
review and approval, budgeting and information and
accountability systems.

(c) In addition to the powers and duties provided in
subsections (a) and (b) of this section and any other powers
and duties as may be assigned to it by law, the commission
has any other powers and duties necessary or expedient to
accomplish the purposes of this article.

361 (d) The commission may withdraw specific powers of a
362 governing board of an institution under its jurisdiction for a
363 period not to exceed two years, if the commission makes a
364 determination that any of the following conditions exist:

365 (1) The governing board has failed for two consecutive
366 years to develop or implement an institutional compact as
367 required in article one-d of this chapter;

368 (2)The commission has received information, 369 substantiated bv independent audit. of significant 370 mismanagement or failure to carry out the powers and duties 371 of the board of governors according to state law; or

372 (3) Other circumstances which, in the view of the
373 commission, severely limit the capacity of the board of
374 governors to carry out its duties and responsibilities.

Specific powers of a governing board may not be
withdrawn for a period exceeding two years. During that time
the commission may take all steps necessary to restore sound,
stable and responsible institutional governance.

#### ARTICLE 2A. BOARDS OF GOVERNORS.

#### §18B-2A-4. Powers and duties of governing boards generally.

- Each governing board separately has the following
   powers and duties:
- 3 (a) Determine, control, supervise and manage the 4 financial, business and education policies and affairs of the 5 state institution of higher education under its jurisdiction;
- 6 (b) Develop a master plan for the institution under its7 jurisdiction.

8 (1) The ultimate responsibility for developing and 9 updating each master plan at the institutional level resides 10 with the board of governors, but the ultimate responsibility 11 for approving the final version of each institutional master 12 plan, including periodic updates, resides with the commission 13 or council, as appropriate.

14 (2) Each institutional master plan shall include, but not be15 limited to, the following:

16 (A) A detailed demonstration of how the institutional
17 master plan will be used to meet the goals and objectives of
18 the institutional compact;

(B) A well-developed set of goals outlining missions,
degree offerings, resource requirements, physical plant needs,
personnel needs, enrollment levels and other planning
determinates and projections necessary in a plan to assure
that the needs of the institution's area of responsibility for a
quality system of higher education are addressed;

(C) Documentation showing how the governing board
involved the commission or council, as appropriate,
institutional constituency groups, clientele of the institution

and the general public in the development of all segments ofthe institutional master plan.

30 (3) The plan shall be established for periods of not fewer
31 than three nor more than five years and shall be revised
32 periodically as necessary, including adding or deleting degree
33 programs as the governing board in its discretion determines
34 is necessary;

35 (c) Develop a ten-year campus development plan in36 accordance with article nineteen of this chapter;

(d) Prescribe for the institution, under its jurisdiction, in
accordance with its master plan and compact, specific
functions and responsibilities to achieve the goals, objectives
and priorities established in articles one and one-d of this
chapter to meet the higher education needs of its area of
responsibility and to avoid unnecessary duplication;

43 (e) Direct the preparation of an appropriation request for
44 the institution under its jurisdiction, which relates directly to
45 missions, goals and projections as found in the institutional
46 master plan and the institutional compact;

47 (f) Consider, revise and submit to the commission or
48 council, as appropriate, an appropriation request on behalf of
49 the institution under its jurisdiction;

50 (g) Review, at least every five years, all academic 51 programs offered at the institution under its jurisdiction. The 52 review shall address the viability, adequacy and necessity of 53 the programs in relation to established state goals, objectives 54 and priorities, the institutional master plan, the institutional 55 compact and the education and workforce needs of its As a part of the review, each 56 responsibility district. 57 governing board shall require the institution under its

58 jurisdiction to conduct periodic studies of its graduates and 59 their employers to determine placement patterns and the 60 effectiveness of the education experience. Where 61 appropriate, these studies should coincide with the studies 62 required of many academic disciplines by their accrediting 63 bodies;

64 (h) Ensure that the sequence and availability of academic 65 programs and courses offered by the institution under its 66 jurisdiction is such that students have the maximum 67 opportunity to complete programs in the time frame normally 68 associated with program completion. Each governing board 69 is responsible to see that the needs of nontraditional college-70 age students are appropriately addressed and, to the extent it 71 is possible for the individual governing board to control, to assure core course work completed at the institution is 72 transferable to any other state institution of higher education 73 74 for credit with the grade earned;

75 (i) Subject to article one-b of this chapter, approve the 76 teacher education programs offered in the institution under its 77 control. In order to permit graduates of teacher education 78 programs to receive a degree from a nationally accredited 79 program and in order to prevent expensive duplication of program accreditation, the commission may select and use 80 81 one nationally recognized teacher education program accreditation standard as the appropriate standard for 82 program evaluation; 83

(j) Involve faculty, students and classified employees in
institutional-level planning and decisionmaking when those
groups are affected;

(k) Subject to the provisions of federal law and pursuant
to articles seven, eight and nine of this chapter and to rules
adopted by the commission and the council, administer a

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system for the management of personnel matters, including, 90

but not limited to, personnel classification, compensation and 91

92 discipline for employees at the institution under its

jurisdiction; 93

94 (1) Administer a system for hearing employee grievances 95 and appeals. Notwithstanding any other provision of this code to the contrary, the procedure established in article two, 96 97 chapter six-c of this code is the exclusive mechanism for 98 hearing prospective employee grievances and appeals;

99 (m) Solicit and use or expend voluntary support, including financial contributions and support services, for the 100 101 institution under its jurisdiction;

102 (n) Appoint a president for the institution under its 103 jurisdiction subject to section six, article one-b of this 104 chapter;

105 (o) Conduct written performance evaluations of the 106 president pursuant to section six, article one-b of this chapter;

107 (p) Employ all faculty and staff at the institution under its 108 jurisdiction. The employees operate under the supervision of 109 the president, but are employees of the governing board;

110 (q) Submit to the commission or council, as appropriate, 111 any data or reports requested by the commission or council, 112 as appropriate, within the time frame set by the commission or council: 113

114 (r) Enter into contracts or consortium agreements with the public schools, private schools or private industry to provide 115 technical, vocational, college preparatory, remedial and 116 customized training courses at locations either on campuses 117 118 of the state institutions of higher education or at off-campus

119 locations in the institution's responsibility district. To
120 accomplish this goal, the boards may share resources among
121 the various groups in the community;

(s) Provide and transfer funding and property to certain
corporations pursuant to section ten, article twelve of this
chapter;

125 (t) Delegate, with prescribed standards and limitations, the part of its power and control over the business affairs of 126 127 the institution to the president in any case where it considers 128 the delegation necessary and prudent in order to enable the 129 institution to function in a proper and expeditious manner and 130 to meet the requirements of its master plan and compact. If 131 a governing board elects to delegate any of its power and 132 control under this subsection, it shall enter the delegation in 133 the minutes of the meeting when the decision was made and 134 shall notify the commission or council, as appropriate. Any 135 delegation of power and control may be rescinded by the 136 appropriate governing board, the commission or council, as 137 appropriate, at any time, in whole or in part, except that the 138 commission may not revoke delegations of authority made by 139 the governing boards of Marshall University or West Virginia 140 University as they relate to the state institutions of higher 141 education known as Marshall University and West Virginia 142 University;

143 (u) Unless changed by the commission or the council, as 144 appropriate, continue to abide by existing rules setting forth 145 standards for acceptance of advanced placement credit for the 146 institution under its jurisdiction. Individual departments at a state institution of higher education may, upon approval of the 147 148 institutional faculty senate, require higher scores on the advanced 149 placement test than scores designated by the governing board 150 when the credit is to be used toward meeting a requirement of the 151 core curriculum for a major in that department;

152 (v) Consult, cooperate and work with the State Treasurer 153 and the State Auditor to update as necessary and maintain an 154 efficient and cost-effective system for the financial 155 management and expenditure of appropriated and 156 nonappropriated revenue at the institution under its 157 jurisdiction that ensures that properly submitted requests for 158 payment be paid on or before the due date but, in any event, 159 within fifteen days of receipt in the State Auditor's office;

160 (w) In consultation with the appropriate chancellor and 161 the Secretary of the Department of Administration, develop, 162 update as necessary and maintain a plan to administer a 163 consistent method of conducting personnel transactions, including, but not limited to, hiring, dismissal, promotions 164 165 and transfers at the institution under its jurisdiction. Each personnel transaction shall be accompanied by the 166 appropriate standardized system or forms, which shall be 167 168 submitted to the respective governing board and the 169 Department of Finance and Administration;

(x) Notwithstanding any other provision of this code to
the contrary, transfer funds from any account specifically
appropriated for its use to any corresponding line item in a
general revenue account at any agency or institution under its
jurisdiction as long as the transferred funds are used for the
purposes appropriated;

(y) Transfer funds from appropriated special revenue
accounts for capital improvements under its jurisdiction to
special revenue accounts at agencies or institutions under its
jurisdiction as long as the transferred funds are used for the
purposes appropriated in accordance with article nineteen of
this chapter;

(z) Notwithstanding any other provision of this code tothe contrary, acquire legal services that are necessary,

including representation of the governing board, its
institution, employees and officers before any court or
administrative body. The counsel may be employed either on
a salaried basis or on a reasonable fee basis. In addition, the
governing board may, but is not required to, call upon the
Attorney General for legal assistance and representation as
provided by law; and

(aa) Contract and pay for disability insurance for a class
or classes of employees at a state institution of higher
education under its jurisdiction.

#### ARTICLE 2B. WEST VIRGINIA COUNCIL FOR COMMUNITY AND TECHNICAL COLLEGE EDUCATION.

#### §18B-2B-6. Powers and duties of the council.

1 (a) The council is the sole agency responsible for 2 administration of vocational-technical-occupational education 3 and community and technical college education in the state. 4 The council has jurisdiction and authority over the 5 community and technical colleges and the statewide network of independently accredited community and technical 6 7 colleges as a whole, including community and technical 8 college education programs as defined in section two, article 9 one of this chapter.

10 (b) The council shall propose rules pursuant to section six, 11 article one of this chapter and article three-a, chapter twentynine-a of this code to implement this section and applicable 12 13 provisions of article one-d of this chapter. To implement article one-d of this chapter relevant to community and 14 technical colleges, the council may propose rules jointly with 15 16 the commission or separately and may choose to address all components of the accountability system in a single rule or 17 may propose additional rules to cover specific components. 18

(c) The council has the following powers and dutiesrelating to the authority established in subsection (a) of thissection:

- (1) Develop, oversee and advance the public policy
  agenda for community and technical college education for the
  purpose of accomplishing the mandates of this section,
  including, but not limited to, the following:
- 26 (A) Achieving the goals and objectives established in27 articles one and one-d of this chapter;
- (B) Addressing the goals and objectives contained in the
  institutional compacts created pursuant to section seven,
  article one-d of this chapter; and
- 31 (C) Developing and implementing the master plan32 described in section five, article one-d of this chapter;
- 33 (2) Propose a legislative rule pursuant to subsection (b)
  34 of this section and article three-a, chapter twenty-nine-a of
  35 this code to develop and implement a financing policy for
  36 community and technical college education in West Virginia.
  37 The rule shall meet the following criteria:
- 38 (A) Provide for an adequate level of educational and
  39 general funding for institutions pursuant to section five,
  40 article one-a of this chapter;
- 41 (B) Serve to maintain institutional assets, including, but
  42 not limited to, human and physical resources and deferred
  43 maintenance;
- 44 (C) Establish a plan for strategic funding to strengthen
  45 capacity for support of community and technical college
  46 education;

47 (D) Establish a plan that measures progress and provides
48 performance-based funding to institutions which make
49 significant progress in the following specific areas:

- 50 (i) Achieving the objectives and priorities established in51 article one-d of this chapter;
- 52 (ii) Serving targeted populations, especially working age53 adults twenty-five years of age and over;
- (iii) Providing access to high-cost, high-demand technicalprograms in every region of the state;
- (iv) Increasing the percentage of functionally literateadults in every region of the state; and
- (v) Providing high-quality community and technical
  college education services to residents of every region of the
  state; and
- 61 (E) Evaluate institutions' requests for tuition and fee 62 increases subject to section one, article ten of this chapter;
- 63 (3) Create a policy leadership structure relating to
  64 community and technical college education capable of the
  65 following actions:

66 (A) Developing, building public consensus around and sustaining attention to a long-range public policy agenda. In 67 developing the agenda, the council shall seek input from the 68 69 Legislature and the Governor and specifically from the State Board of Education and local school districts in order to 70 71 create the necessary linkages to assure smooth, effective and 72 seamless movement of students through the public education and post-secondary education systems and to ensure that the 73 74 needs of public school courses and programs can be fulfilled 75 by the graduates produced and the programs offered;

(B) Ensuring that the governing boards of the institutions
under the council's jurisdiction carry out their duty
effectively to govern the individual institutions of higher
education; and

80 (C) Holding each community and technical college and 81 the statewide network of independently accredited 82 community and technical colleges as a whole accountable for 83 accomplishing their missions and achieving the goals and 84 objectives established in articles one, one-d and three-c of 85 this chapter;

(4) Develop for inclusion in the statewide public agenda,
a plan for raising education attainment, increasing adult
literacy, promoting workforce and economic development
and ensuring access to advanced education for the citizens of
West Virginia;

91 (5) Provide statewide leadership, coordination, support
92 and technical assistance to the community and technical
93 colleges and to provide a focal point for visible and effective
94 advocacy for their work and for the public policy agendas
95 approved by the commission and council.

96 (6) Review and adopt annually all institutional compacts
97 for the community and technical colleges pursuant to section
98 seven, article one-d of this chapter;

99 (7) Fulfill the mandates of the accountability system
100 established in article one-d of this chapter and report on
101 progress in meeting established goals, objectives and
102 priorities to the elected leadership of the state;

103 (8) Propose a legislative rule pursuant to subsection (b)
104 of this section and article three-a, chapter twenty-nine-a of
105 this code to establish benchmarks and indicators in
106 accordance with this subsection;

107 (9) Establish and implement the benchmarks and
108 performance indicators necessary to measure institutional
109 progress:

- (A) In meeting state goals, objectives and prioritiesestablished in articles one and one-d of this chapter;
- 112 (B) In carrying out institutional missions; and
- (C) In meeting the essential conditions established inarticle three-c of this chapter;

115 (10) Collect and analyze data relating to the performance 116 of community and technical colleges in every region of West 117 Virginia and report periodically or as directed to the 118 Legislative •versight Commission on Education 119 Accountability on the progress in meeting the goals and 120 objectives established in articles one and one-d of this 121 chapter.

Additionally, the council shall report annually during the
January interim meeting period on a date and at a time and
location to be determined by the President of the Senate and
the Speaker of the House of Delegates.

126 The annual report shall address at least the following:

(A) The performance of the community and technical
college network during the previous fiscal year, including,
but not limited to, progress in meeting the goals, objectives
and priorities established in articles one and one-d of this
chapter and in the council's master plan and institution
compacts;

(B) The priorities of the council for new operating andcapital investments and the justification for the priority; and

135 (C) Recommendations of the council for statutory
136 changes necessary or expedient to achieve established state
137 goals and objectives;

138 (11) In accordance with article nineteen of this chapter:

(A) Establish a formal process for identifying needs for
capital investments and for determining priorities for these
needs for consideration by the Governor and the Legislature
as part of the appropriation request process;

(B) Ensure that the governing boards adhere to the capital
construction and maintenance provisions of article nineteen
of this chapter; and

(C) Notwithstanding any other provision of this code to
the contrary, sell, lease, convey or otherwise dispose of all or
part of any real property that it owns.

149 (12) Draw upon the expertise available within Workforce
150 West Virginia and the West Virginia Development Office as
151 a resource in the area of workforce development and training;

152 (13) Acquire legal services that are considered necessary, including representation of the council, its institutions, 153 154 employees and officers before any court or administrative 155 body, notwithstanding any other provision of this code to the 156 contrary. The counsel may be employed either on a salaried 157 basis or on a reasonable fee basis. In addition, the council 158 may, but is not required to, call upon the Attorney General 159 for legal assistance and representation as provided by law;

- 160 (14) Employ a chancellor for community and technical161 college education pursuant to section three of this article;
- 162 (15) Employ other staff as necessary and appropriate to
  163 carry out the duties and responsibilities of the council
  164 consistent with section two, article four of this chapter;

(16) Employ other staff as necessary and appropriate to
carry out the duties and responsibilities of the council who
are employed solely by the council;

168 (17) Provide suitable offices in Charleston for the169 chancellor and other staff;

(18) Approve the total compensation package from all
sources for presidents of community and technical colleges,
as proposed by the governing boards. The governing boards
shall obtain approval from the council of the total
compensation package both when presidents are employed
initially and subsequently when any change is made in the
amount of the total compensation package;

(19) Establish and implement policies and procedures to
ensure that a student may transfer and apply toward the
requirements for a degree the maximum number of credits
earned at any regionally accredited in-state or out-of-state
higher education institution with as few requirements to
repeat courses or to incur additional costs as is consistent
with sound academic policy;

184 (20) Establish and implement policies and programs, 185 jointly with the community and technical colleges, through 186 which a student who has gained knowledge and skills 187 through employment, participation in education and training 188 at vocational schools or other education institutions, or 189 Internet-based education programs, may demonstrate by 190 competency-based assessment the necessary knowledge and 191 skills to be granted academic credit or advanced placement 192 standing toward the requirements of an associate's degree or 193 a bachelor's degree at a state institution of higher education;

(21) Seek out and attend regional and national meetings
and forums on education and workforce development-related
topics, that council members consider critical for the

30

performance of their duties. The council shall keep abreast
of national and regional community and technical college
education trends and policies to aid members in developing
the policies for this state that meet the education goals and
objectives established in articles one and one-d of this
chapter;

(22) Assess community and technical colleges for the
payment of expenses of the council or for the funding of
statewide services, obligations or initiatives related
specifically to the provision of community and technical
college education;

(23) Promulgate rules allocating reimbursement of
appropriations, if made available by the Legislature, to
community and technical colleges for qualifying noncapital
expenditures incurred in the provision of services to students
with physical, learning or severe sensory disabilities;

(24) Assume the prior authority of the commission in
examining and approving tuition and fee increase proposals
submitted by community and technical college governing
boards as provided in section one, article ten of this chapter.

(25) Develop and submit to the commission, a single
appropriation request for community and technical college
education that reflects recommended appropriations for
community and technical colleges and that meets the
following conditions:

(A) Incorporates the provisions of the financing rule
mandated by this section to measure and provide
performance funding to institutions that achieve or make
significant progress toward achieving established state goals,
objectives and priorities;

(B) Considers the progress of each institution toward
meeting the essential conditions set forth in section three,
article three-c of this chapter, including independent
accreditation; and

(C) Considers the progress of each institution toward
meeting the goals, objectives and priorities established in
article one-d of this chapter and its approved institutional
compact.

235 (26) Administer and distribute the independently
236 accredited community and technical college development
237 account;

(27) Establish a plan of strategic funding to strengthen
capacity for support and assure delivery of high quality
community and technical college education in all regions of
the state;

(28) Foster coordination among all state-level, regional
and local entities providing post-secondary vocational
education or workforce development and coordinate all
public institutions and entities that have a community and
technical college mission;

(29) Assume the principal responsibility for oversight of
those community and technical colleges seeking independent
accreditation and for holding governing boards accountable
for meeting the essential conditions pursuant to article three-c
of this chapter;

(30) Advise and consent in the appointment of the
presidents of the community and technical colleges pursuant
to section six, article one-b of this chapter. The role of the
council in approving a president is to assure through personal
interview that the person selected understands and is

257 committed to achieving the goals and objectives established

258 in the institutional compact and in articles one, one-d and

259 three-c of this chapter;

260 (31) Provide a single, statewide link for current and
261 prospective employers whose needs extend beyond one
262 locality;

263 (32) Provide a mechanism capable of serving two or
264 more institutions to facilitate joint problemsolving in areas
265 including, but not limited to, the following:

266 (A) Defining faculty roles and personnel policies;

(B) Delivering high-cost technical education programsacross the state;

269 (C) Providing one-stop service for workforce training to270 be delivered by multiple institutions; and

(D) Providing opportunities for resource-sharing andcollaborative ventures;

(33) Provide support and technical assistance to develop,
coordinate and deliver effective and efficient community and
technical college education programs and services in all
regions of the state;

(34) Assist the community and technical colleges in
establishing and promoting links with business, industry and
labor in the geographic areas for which each community and
technical college is responsible;

281 (35) Develop alliances among the community and technical
282 colleges for resource sharing, joint development of courses and
283 courseware, and sharing of expertise and staff development;

(36) Serve aggressively as an advocate for developmentof a seamless curriculum;

(37) Cooperate with all providers of education services in
the state to remove barriers relating to a seamless system of
public and higher education and to transfer and articulation
between and among community and technical colleges, state
colleges and universities and public education, preschool
through grade twelve;

(38) Encourage the most efficient use of availableresources;

(39) Coordinate with the commission in informing public
school students, their parents and teachers of the academic
preparation that students need in order to be prepared
adequately to succeed in their selected fields of study and
career plans, including presentation of academic career fairs;

299 (40) Jointly with the commission, approve and implement a uniform standard, as developed by the chancellors, to 300 determine which students shall be placed in remedial or 301 302 developmental courses. The standard shall be aligned with 303 college admission tests and assessment tools used in West 304 Virginia and shall be applied uniformly by the governing 305 boards throughout the public higher education system. The 306 chancellors shall develop a clear, concise explanation of the 307 standard which the governing boards shall communicate to 308 the State Board of Education and the State Superintendent of 309 Schools:

310 (41) Develop and implement strategies and curriculum
311 for providing developmental education which shall be
312 applied by any state institution of higher education providing
313 developmental education.

314 (42) Develop a statewide system of community and
315 technical college programs and services in every region of
316 West Virginia for competency-based certification of
317 knowledge and skills, including a statewide competency318 based associate degree program;

319 (43) Review and approve all institutional master plans for
320 the community and technical colleges pursuant to section
321 four, article two-a of this chapter;

(44) Propose rules for promulgation pursuant to
subsection (b) of this section and article three-a, chapter
twenty-nine-a of this code that are necessary or expedient for
the effective and efficient performance of community and
technical colleges in the state;

(45) In its sole discretion, transfer any rule under its
jurisdiction, other than a legislative rule, to the jurisdiction of
the governing boards, which may rescind, revise, alter or
amend any rule transferred pursuant to rules adopted by the
council, and provide technical assistance to the institutions
under its jurisdiction to aid them in promulgating rules;

(46) Develop for inclusion in the higher education report
card, as defined in section eight, article one-d of this chapter,
a separate section on community and technical colleges. This
section shall include, but is not limited to, evaluation of the
institutions based upon the benchmarks and indicators
developed in subdivision (9) of this subsection;

339 (47) Facilitate continuation of the Advantage Valley
340 Community College Network under the leadership and
341 direction of Mountwest Community and Technical College;

342 (48) Initiate and facilitate creation of other regional343 networks of affiliated community and technical colleges that

the council finds to be appropriate and in the best interests ofthe citizens to be served;

346 (49) Develop with the State Board of Education plans for
347 secondary and post-secondary vocational-technical348 occupational and adult basic education, including, but not
349 limited to, the following:

- 350 (A) Policies to strengthen vocational-technical-351 occupational and adult basic education; and
- (B) Programs and methods to assist in the improvement,
  modernization and expanded delivery of vocationaltechnical-occupational and adult basic education programs;
- (50) Distribute federal vocational education funding
  provided under the Carl D. Perkins Vocational and Technical
  Education Act of 1998, PL 105-332, with an emphasis on
  distributing financial assistance among secondary and postsecondary vocational- technical-occupational and adult basic
- 360 education programs to help meet the public policy agenda.
- 361 In distributing funds the council shall use the following362 guidelines:
- 363 (A) The State Board of Education shall continue to be the364 fiscal agent for federal vocational education funding;
- (B) The percentage split between the State Board of
  Education and the council shall be determined by rule
  promulgated by the council under article three-a, chapter
  twenty-nine-a of this code;
- 369 (51) Collaborate, cooperate and interact with all
  370 secondary and post-secondary vocational-technical371 occupational and adult basic education programs in the state,
including the programs assisted under the federal Carl D.
Perkins Vocational and Technical Education Act of 1998, PL
105-332, and the Workforce Investment Act of 1998, to
promote the development of seamless curriculum and the
elimination of duplicative programs;

377 (52) Coordinate the delivery of vocational-technical
378 occupational and adult basic education in a manner designed
379 to make the most effective use of available public funds to
380 increase accessibility for students;

(53) Analyze and report to the State Board of Education
on the distribution of spending for vocational-technicaloccupational and adult basic education in the state and on the
availability of vocational-technical-occupational and adult
basic education activities and services within the state;

(54) Promote the delivery of vocational-technicaloccupational education, adult basic education and community
and technical college education programs in the state that
emphasize the involvement of business, industry and labor
organizations;

391 (55) Promote public participation in the provision of
392 vocational-technical-occupational education, adult basic
393 education and community and technical education at the local
394 level, emphasizing programs which involve the participation
395 of local employers and labor organizations;

(56) Promote equal access to quality vocational-technicaloccupational education, adult basic education and community
and technical college education programs to handicapped and
disadvantaged individuals, adults in need of training and
retraining, single parents, homemakers, participants in programs
designed to eliminate sexual bias and stereotyping and criminal
offenders serving in correctional institutions;

403 (57) Meet annually between the months of October and
404 December with the Advisory Committee of Community and
405 Technical College Presidents created pursuant to section
406 eight of this article to discuss those matters relating to
407 community and technical college education in which
408 advisory committee members or the council may have an
409 interest;

410 (58) Accept and expend any gift, grant, contribution,
411 bequest, endowment or other money for the purposes of this
412 article;

(59) Assume the powers set out in section nine of this
article. The rules previously promulgated by the state
College System Board of Directors pursuant to that section
and transferred to the commission are hereby transferred to
the council and shall continue in effect until rescinded,
revised, altered or amended by the council;

(60) Pursuant to subsection (b) of this section and article
three-a, chapter twenty-nine-a of this code, promulgate a
uniform joint legislative rule with the commission for the
purpose of standardizing, as much as possible, the
administration of personnel matters among the institutions of
higher education;

425 (61) Determine when a joint rule among the governing
426 boards of the community and technical colleges is necessary
427 or required by law and, in those instances and in consultation
428 with the governing boards, promulgate the joint rule;

429 (62) Subject to section one, article ten of this chapter,
430 promulgate a rule establishing tuition and fee policy for all
431 governing boards under its jurisdiction. The rule shall
432 include, but is not limited to, the following:

433 (A) Comparisons with peer institutions;

- 434 (B) Differences among institutional missions;
- 435 (C) Strategies for promoting student access;
- 436 (D) Consideration of charges to out-of-state students; and
- 437 (E) Any other policies the council considers appropriate;

(63) In cooperation with the West Virginia Division of
Highways, study a method for increasing the signage
signifying community and technical college locations along
the state interstate highways, and report to the Legislative
Oversight Commission on Education Accountability
regarding any recommendations and required costs; and

(64) Promulgate and implement a rule jointly with the
commission whereby any course credit earned at a
community and technical college transfers for program credit
at any other state institution of higher education and is not
limited to fulfilling a general education requirement.

(d) In addition to the powers and duties listed in
subsections (a), (b) and (c) of this section, the council has the
following general powers and duties related to its role in
developing, articulating and overseeing the implementation
of the public policy agenda for community and technical
colleges:

(1) Planning and policy leadership including a distinct
and visible role in setting the state's policy agenda for the
delivery of community and technical college education and
in serving as an agent of change;

459 (2) Policy analysis and research focused on issues
460 affecting the community and technical college network as a
461 whole or a geographical region of the network;

462 (3) Development and implementation of each community
463 and technical college mission definition including use of
464 incentive and performance funds to influence institutional
465 behavior in ways that are consistent with achieving
466 established state goals, objectives and priorities;

467 (4) Academic program review and approval for the
468 institutions under its jurisdiction, including the use of
469 institutional missions as a template to judge the
470 appropriateness of both new and existing programs and the
471 authority to implement needed changes;

472 (5) Development of budget and allocation of resources
473 for institutions delivering community and technical college
474 education, including reviewing and approving institutional
475 operating and capital budgets and distributing incentive and
476 performance-based funding;

477 (6) Acting as the agent to receive and disburse public
478 funds related to community and technical college education
479 when a governmental entity requires designation of a
480 statewide higher education agency for this purpose;

481 (7) Development, establishment and implementation of 482 information, assessment and internal accountability systems, including maintenance of statewide data systems that 483 484 facilitate long-term planning and accurate measurement of 485 strategic outcomes and performance indicators for 486 community and technical colleges;

487 (8) Jointly with the commission, development,488 establishment and implementation of policies for licensing

and oversight of both public and private degree-granting and
nondegree-granting institutions that provide post-secondary
education courses or programs;

(9) Development, implementation and oversight of
statewide and regional projects and initiatives related
specifically to providing community and technical college
education such as those using funds from federal categorical
programs or those using incentive and performance-based
funding from any source; and

498 (10) Quality assurance that intersects with all other duties
499 of the council particularly in the areas of planning, policy
500 analysis, program review and approval, budgeting and
501 information and accountability systems.

502 (c) The council may withdraw specific powers of a 503 governing board under its jurisdiction for a period not to 504 exceed two years if the council makes a determination that 505 any of the following conditions exist:

506 (1) The governing board has failed for two consecutive
507 years to develop an institutional compact as required in
508 section seven, article one-d of this chapter;

509 (2) The council has received information, substantiated 510 by independent audit, of significant mismanagement or 511 failure to carry out the powers and duties of the board of 512 governors according to state law; or

513 (3) Other circumstances which, in the view of the
514 council, severely limit the capacity of the board of governors
515 to carry out its duties and responsibilities.

516 The period of withdrawal of specific powers may not 517 exceed two years during which time the council may take steps necessary to reestablish the conditions for restoration ofsound, stable and responsible institutional governance.

(f) In addition to the powers and duties provided in
subsections (a), (b), (c) and (d) of this section and any others
assigned to it by law, the council has those powers and duties
necessary or expedient to accomplish the purposes of this
article.

(g) When the council and commission, each, is required
to consent, cooperate, collaborate or provide input into the
actions of the other the following conditions apply:

(1) The body acting first shall convey its decision in the
matter to the other body with a request for concurrence in the
action;

(2) The commission or the council, as the receiving body,
shall place the proposal on its agenda and shall take final
action within sixty days of the date when the request for
concurrence is received; and

(3) If the receiving body fails to take final action within
sixty days, the original proposal stands and is binding on both
the commission and the council.

## **ARTICLE 4. GENERAL ADMINISTRATION.**

## §18B-4-6. Regulation of parking, speed flow of traffic on campus roads and driveways; civil and criminal penalties; disposition of revenue.

1 (a) Notwithstanding any other motor vehicle or traffic 2 law or regulation to the contrary, a governing board may 3 regulate and control at any state institution under its 4 jurisdiction the speed, flow and parking of vehicles on 5 campus roads, driveways and parking facilities or areas.

6 (1) Rules for this purpose shall be promulgated by the
7 governing boards in the manner prescribed in section six,
8 article one of this chapter; and

9 (2) When so promulgated, the rules have the force and 10 effect of law.

(3) The governing board shall post in a conspicuous
location in each parking facility or area, a summary of the
rules governing the use of the facility or area including, but
not limited to, the availability of temporary parking permits
and where these permits may be obtained and the penalties
which may be imposed for violations of the rules.

(4) The governing board shall post in a conspicuous
location along each campus road and driveway notice signs
pertaining to the speed of vehicles, spaces available for
parking, directional flow of traffic and penalties which may
be imposed for violations of the rules.

- (b) Any person parking or operating a vehicle in violationof the rules shall be issued a citation:
- 24 (1) Describing the offense charged; and
- 25 (2) Ordering an appearance:

26 (A) Within ten days, excluding Saturdays, Sundays and
27 holidays observed by the state institution, before a designated
28 official of the institution;

- (B) Before a magistrate located in the county if theperson cited fails to appear within the ten days; or
- 31 (C) Before the judge of the municipal court, if the state32 institution is located within a municipality having such an

official and the person cited fails to appear within the tendays.

35 (c) The designated official of the state institution has 36 exclusive jurisdiction of the offense during the ten-day period 37 until the citation is forwarded to a magistrate. For the state 38 institutions of higher education under the jurisdiction of the 39 governing board of Marshall University and for the state 40 institution of higher education known as West Virginia 41 University only, the designated official of the institution has 42 exclusive jurisdiction of the offense for thirty days following 43 the violation. After thirty days the official shall forward the 44 citation to a magistrate. Any person cited may plead no 45 contest to the offense and, by so pleading, is subject to a civil 46 penalty to be determined uniformly by the designated official 47 and commensurate with the severity of the offense. For the 48 state institutions under the jurisdiction of the governing board 49 of Marshall University and for the state institution of higher 50 education known as West Virginia University only, the 51 amount imposed may not exceed \$20. For all other 52 institutions the amount may not exceed \$10, for each offense 53 as partial reimbursement to the state institution of higher 54 education for the cost of regulating traffic and parking. In the 55 case of the state institutions under the jurisdiction of the 56 governing board of Marshall University and in the case of the 57 state institution of higher education known as West Virginia University only, the designated official shall determine the 58 penalty uniformly, commensurate with the severity of the 59 60 offense, and may apply academic restrictions in lieu of 61 requiring a student to appear in court and receive penalties 62 otherwise provided in this section. Moneys derived from 63 civil penalties imposed in this subsection shall be deposited 64 in the institution's auxiliary and auxiliary capital fees fund.

(d) Upon expiration of the ten-day or thirty-day period,as applicable, or upon a pleading of not guilty before the

67 designated official of the state institution within the 68 applicable period, the magistrate or judge of the municipal 69 court has jurisdiction of the offense. Any person cited under 70 this section, upon a finding of guilty by the magistrate or municipal judge, is subject to a fine for each offense by the 71 72 state institutions under the jurisdiction of the governing board 73 of Marshall University and for the state institution of higher 74 education known as West Virginia University only, of up to 75 \$40, and at all other state institutions not less than \$10 nor 76 more than \$20, the amount to be commensurate with the 77 severity of the offense.

78 (e) Each designated official of a state institution presiding 79 over a case under this section shall keep a record of every 80 citation which alleges a violation of the provisions, or the 81 rules promulgated in accordance with this section, and shall keep a record of every official action in reference to the 82 citation including, but not limited to, a record of every plea 83 84 of no contest, conviction or acquittal, of the offense charged, 85 and the amount of the fine or civil penalty resulting from 86 each citation.

87 (f) Whenever a vehicle is parked on any state institution 88 campus road, driveway or parking facility or area in a manner which violates posted rules and substantially impedes the 89 90 flow of traffic or endangers the health and safety, in addition 91 to issuing a citation and any procedures set forth in this 92 section, the institution may remove the vehicle, by towing or 93 otherwise, to an area owned by the institution or areas 94 designated for this purpose. The vehicle, having been towed 95 to the designated area or areas, may be rendered immovable 96 by use of locking wheel blocks or other device not damaging 97 to the vehicle. The state institution of higher education shall 98 maintain any vehicle towed in the same condition as it was 99 immediately prior to being towed, but is not liable for any damage to a vehicle towed to, or kept in, a designated area 100

101 pursuant to this section. The state institution of higher 102 education shall pay for the cost of removing the vehicle and 103 has a right to reimbursement from the owner for this cost and 104 for the reasonable cost of keeping the vehicle in the 105 designated area. Until payment of these costs, the state 106 institution of higher education may retain possession of the 107 vehicle and the institution shall have a lien on the vehicle for 108 the amount due. The state institution of higher education 109 may enforce this lien in the manner provided in section fourteen, article eleven, chapter thirty-eight of this code for 110 the enforcement of other liens. For the state institutions of 111 higher education under the jurisdiction of the governing 112 113 board of Marshall University and for the state institution of 114 higher education known as West Virginia University only, 115 this subsection also applies when a vehicle is subject to three 116 or more unpaid citations.

(g) If, at any time, Mountwest Community and Technical
College ceases to share a physical campus location with
Marshall University, it may not be included as an institution
under the jurisdiction of the governing board of Marshall
University for the purposes of subsections (c), (d) and (f) of
this section.

# ARTICLE 5. HIGHER EDUCATION BUDGETS AND EXPENDITURES.

# §18B-5-4. Purchase or acquisition of materials, supplies, equipment, services and printing.

(a) The council, commission and each governing board
 shall purchase or acquire all materials, supplies, equipment,
 services and printing required for that governing board or the
 council or commission, as appropriate, and the state
 institutions of higher education under their jurisdiction,
 except the governing boards of Marshall University and West

7 Virginia University, respectively, are subject to subsection8 (d) of this section.

9 (b) The commission and council jointly shall adopt rules 10 governing and controlling acquisitions and purchases in 11 accordance with this section. The rules shall ensure that the 12 following procedures are followed:

13 (1) No person is precluded from participating and making 14 sales thereof to the council, commission or governing board 15 except as otherwise provided in section five of this article. 16 Providing consulting services such as strategic planning 17 services does not preclude or inhibit the governing boards, council or commission from considering a qualified bid or 18 19 response for delivery of a product or a commodity from the 20 individual providing the services;

(2) Specifications are established and prescribed for
materials, supplies, equipment, services and printing to be
purchased;

(3) Purchase order, requisition or other forms as may berequired are adopted and prescribed;

(4) Purchases and acquisitions in such quantities, at such
times and under contract, are negotiated for and made in the
open market or through other accepted methods of
governmental purchasing as may be practicable in
accordance with general law;

(5) Bids are advertised on all purchases exceeding
\$25,000, and made by means of sealed or electronicallysubmitted bids and competitive bidding or advantageous
purchases effected through other accepted governmental
methods and practices. Competitive bids are not required for
purchases of \$25,000 or less.

(6) Notices for acquisitions and purchases for which
competitive bids are being solicited are posted in the
purchasing office of the specified institution involved in the
purchase, at least two weeks prior to making the purchases.
The rules shall ensure that the notice is available to the public
during business hours;

43 (7) Purchases are made in the open market;

44 (8) Vendors are notified of bid solicitation and45 emergency purchasing; and

46 (9) No fewer than three bids are obtained when bidding
47 is required, except if fewer than three bids are submitted, an
48 award may be made from among those received.

49 (c) When a state institution of higher education submits
50 a contract, agreement or other document to the Attorney
51 General for approval as to form as required by this chapter
52 the following conditions apply:

53 (1) "Form" means compliance with the Constitution and54 statutes of the State of West Virginia;

(2) The Attorney General does not have the authority to
reject a contract, agreement or other document based on the
substantive provisions in the contract, agreement or
document or any extrinsic matter as long as it complies with
the Constitution and statutes of this state;

60 (3) Within fifteen days of receipt, the Attorney General 61 shall notify the appropriate state institution of higher 62 education in writing that the contract, agreement or other 63 document is approved or disapproved as to form. If the 64 contract, agreement or other document is disapproved as to 65 form, the notice of disapproval shall identify each defect that 66 supports the disapproval; and

67 (4) If the state institution elects to challenge the
68 disapproval by filing a writ of mandamus or other action and
69 prevails, then the Attorney General shall pay reasonable
70 attorney fees and costs incurred.

(d) Pursuant to this subsection, the governing boards of
Marshall University and West Virginia University,
respectively, may carry out the following actions:

(1) Purchase or acquire all materials, supplies, equipment,
services and printing required for the governing board
without approval from the commission or the Vice
Chancellor for Administration and may issue checks in
advance to cover postage as provided in subsection (f) of this
section;

(2) Make purchases from cooperative buying groups,
consortia, the federal government or from federal government
contracts if the materials, supplies, services, equipment or
printing to be purchased is available from these groups and
if this would be the most financially advantageous manner of
making the purchase;

86 (3) Select and acquire by contract or lease all grounds,
87 buildings, office space or other space, and capital
88 improvements, including equipment, if the rental is
89 necessarily required by the governing board; and

90 (4) Use purchase cards under terms approved for the
91 commission, the council and governing boards of state
92 institutions of higher education and participate in any
93 expanded program of use as provided in subsection (u) of this
94 section.

95 (e) The governing boards shall adopt sufficient 96 accounting and auditing procedures and promulgate and adopt appropriate rules subject to section six, article one of
this chapter to govern and control acquisitions, purchases,
leases and other instruments for grounds, buildings, office or
other space, and capital improvements, including equipment,
or lease-purchase agreements.

(f) The council, commission or each governing board
may issue a check in advance to a company supplying
postage meters for postage used by that board, the council or
commission and by the state institutions of higher education
under their jurisdiction.

107 (g) When a purchase is to be made by bid, any or all bids 108 may be rejected. However, all purchases based on advertised 109 bid requests shall be awarded to the lowest responsible bidder 110 taking into consideration the qualities of the articles to be supplied, their conformity with specifications, their suitability 111 to the requirements of the governing boards, council or 112 commission and delivery terms. The preference for resident 113 114 vendors as provided in section thirty-seven, article three, 115 chapter five-a of this code applies to the competitive bids 116 made pursuant to this section.

(h) The governing boards, council and commission shallmaintain a purchase file, which shall be a public record andopen for public inspection.

(1) After the award of the order or contract, the governing
boards, council and commission shall indicate upon the
successful bid the following information:

123 (A) Designation as the successful bid;

124 (B) The reason any bids were rejected; and

125 (C) The reason for rejection, if the mathematical low126 vendor was not awarded the order or contract.

(2) A record in the purchase file may not be destroyed
without the written consent of the Legislative Auditor. Those
files in which the original documentation has been held for at
least one year and in which the original documents have been
reproduced and archived on microfilm or other equivalent
method of duplication may be destroyed without the written
consent of the Legislative Auditor.

(3) All files, no matter the storage method, shall be openfor inspection by the Legislative Auditor upon request.

(i) The commission and council, also jointly, shall
promulgate rules to prescribe qualifications to be met by any
person who is to be employed as a buyer pursuant to this
section. These rules shall require that a person may not be
employed as a buyer unless that person, at the time of
cmployment has one of the following qualifications:

142 (1) Is a graduate of an accredited college or university; or

(2) Has at least four years' experience in purchasing for
any unit of government or for any business, commercial or
industrial enterprise.

146 (i) Any person making purchases and acquisitions 147 pursuant to this section shall execute a bond in the penalty of \$50,000, payable to the State of West Virginia, with a 148 149 corporate bonding or surety company authorized to do 150 business in this state as surety thereon, in form prescribed by 151 the Attorney General and conditioned upon the faithful 152 performance of all duties in accordance with this section and sections five through eight, inclusive, of this article and the 153 154 rules of the governing board and the council and commission. 155 In lieu of separate bonds for these buyers, a blanket surety 156 bond may be obtained. The bond shall be filed with the 157 Secretary of State and the cost of the bond shall be paid from

158 funds appropriated to the applicable governing board or the159 council or commission.

160 (k) All purchases and acquisitions shall be made in consideration and within limits of available appropriations 161 and funds and in accordance with applicable provisions of 162 163 article two, chapter five-a of this code relating to expenditure 164 of funds. schedules and quarterly allotments 165 Notwithstanding any other provision of this code to the contrary, only those purchases exceeding the dollar amount 166 167 for competitive sealed bids in this section are required to be 168 encumbered and they may be entered into the state's 169 centralized accounting system by the staff of the commission, council or governing boards to satisfy the requirements of 170 article two, chapter five-a of this code to determine whether 171 172 the amount of the purchase is within the quarterly allotment 173 of the commission, council or governing board, is in 174 accordance with the approved expenditure schedule and otherwise conforms to the article. 175

176 (1) The governing boards, council and commission may 177 make requisitions upon the State Auditor for a sum to be 178 known as an advance allowance account, not to exceed five 179 percent of the total of the appropriations for the governing 180 board, council or commission, and the State Auditor shall 181 draw a warrant upon the Treasurer for those accounts. All 182 advance allowance accounts shall be accounted for by the applicable governing board or the council or commission 183 184 once every thirty days or more often if required by the State 185 Auditor

(m) Contracts entered into pursuant to this section shall
be signed by the applicable governing board or the council or
commission in the name of the state and shall be approved as
to form by the Attorney General. A contract which requires
approval as to form by the Attorney General is considered

191 approved if the Attorney General has not responded within 192 fifteen days of presentation of the contract. A contract or a change order for that contract and notwithstanding any other 193 194 provision of this code to the contrary, associated documents 195 such as performance and labor/material payments, bonds and 196 certificates of insurance which use terms and conditions or 197 standardized forms previously approved by the Attorney General and do not make substantive changes in the terms 198 199 and conditions of the contract do not require approval as to 200 form by the Attorney General. The Attorney General shall make a list of those changes which he or she considers to be 201 202 substantive and the list, and any changes to the list, shall be 203 published in the State Register. A contract that exceeds the 204 dollar amount requiring competitive sealed bids in this 205 section shall be filed with the State Auditor. If requested to 206 do so, the governing boards, council or commission shall make all contracts available for inspection by the State 207 Auditor. The governing board, council or commission, as 208 209 appropriate, shall prescribe the amount of deposit or bond to 210 be submitted with a bid or contract, if any, and the amount of 211 deposit or bond to be given for the faithful performance of a 212 contract.

(n) If the governing board, council or commission
purchases or contracts for materials, supplies, equipment,
services and printing contrary to sections four through seven
of this article or the rules pursuant to this article, the purchase
or contract is void and of no effect.

218 (o) A governing board or the council or commission, as appropriate, may request the director of purchasing to make 219 220 available the facilities and services of that department to the 221 governing boards, council or commission in the purchase and 222 acquisition of materials, supplies, equipment, services and printing. The director of purchasing shall cooperate with that 223 224 governing board, council or commission, as appropriate, in 225 all such purchases and acquisitions upon that request.

(p) Each governing board or the council or commission, 226 227 as appropriate, may permit private institutions of higher education to join as purchasers on purchase contracts for 228 materials, supplies, services and equipment entered into by 229 230 that governing board or the council or commission. A private 231 institution desiring to join as purchaser on purchase contracts 232 shall file with that governing board or the council or commission, as appropriate, an affidavit signed by the 233 234 president or designee of the private institution requesting that 235 it be authorized to join as purchaser on purchase contracts of 236 that governing board or the council or commission, as 237 appropriate. The private institution shall agree that it is 238 bound by such terms and conditions as that governing board or the council or commission may prescribe and that it will 239 240 be responsible for payment directly to the vendor under each 241 purchase contract.

242 (q) Notwithstanding any other provision of this code to 243 the contrary, the governing boards, council and commission, 244 as appropriate, may make purchases from cooperative buying 245 groups, consortia, the federal government or from federal 246 government contracts if the materials, supplies, services, 247 equipment or printing to be purchased is available from that 248 source, and purchasing from that source would be the most 249 financially advantageous manner of making the purchase.

2.50 (r) An independent performance audit of all purchasing functions and duties which are performed at any state 251 252 institution of higher education, except Marshall University 253 and West Virginia University, shall be performed each fiscal 254 year. The Joint Committee on Government and Finance shall 255 conduct the performance audit and the governing boards, 256 council and commission, as appropriate, are responsible for 257 paying the cost of the audit from funds appropriated to the 258 governing boards, council or commission.

(1) The governing boards of Marshall University and
West Virginia University, respectively, shall provide for
independent performance audits of all purchasing functions
and duties on their campuses at least once in each three-year
period.

(2) Each audit shall be inclusive of the entire time periodthat has elapsed since the date of the preceding audit.

266 (3) Copies of all appropriate documents relating to any audit performed by the governing boards of Marshall 267 University and West Virginia University shall be furnished 268 to the Joint Committee on Government and Finance and the 269 270 Legislative Oversight Commission on Education 271 Accountability within thirty days of the date the audit report 272 is completed.

(s) The governing boards shall require each institution
under their respective jurisdictions to notify and inform every
vendor doing business with that institution of section fiftyfour, article three, chapter five-a of this code, also known as
the Prompt Pay Act of 1990.

(t) Consultant services, such as strategic planning
services, do not preclude or inhibit the governing boards,
council or commission from considering any qualified bid or
response for delivery of a product or a commodity because of
the rendering of those consultant services.

(u) Purchasing card use may be expanded by the council,
commission and state institutions of higher education
pursuant to this subsection.

(1) The council and commission jointly shall establish
procedures to be implemented by the council, commission
and any institution under their respective jurisdictions using

289	purchasing cards. The procedures shall ensure that each
290	meets the following conditions:
291	(A) Appropriate use of the purchasing card system;
292	(B) Full compliance with article three, chapter twelve of
293	this code relating to the purchasing card program; and
294	(C) Sufficient accounting and auditing procedures for all
295	purchasing card transactions.
296	(2) Notwithstanding any other provision of this code to
297	the contrary, the council, commission and any institution
298	authorized pursuant to subdivision (3) of this subsection may
299	use purchasing cards for the following purposes:
300	(A) Payment of travel expenses directly related to the job
301	duties of the traveling employee, including, but not limited
302	to, fuel and food; and
303	(B) Payment of any routine, regularly scheduled
304	payment, including, but not limited to, utility payments and
305	real property rental fees.
306	(3) The commission and council each shall evaluate the
307	capacity of each institution under its jurisdiction for
308	complying with the procedures established pursuant to
309	subdivision (2) of this subsection. The commission and
310	council each shall authorize expanded use of purchasing
311	cards pursuant to that subdivision for any institution it
312	determines has the capacity to comply.

# ARTICLE 10. FEES AND OTHER MONEY COLLECTED AT STATE INSTITUTIONS OF HIGHER EDUCATION.

# §18B-10-8. Collection; disposition and use of capital and auxiliary capital fees; creation of special capital and auxiliary capital improvements funds; revenue bonds.

1 (a) This section and any rules adopted by the 2 commission, council or both, in accordance with this section 3 and article three-a, chapter twenty-nine-a of this code, govern 4 the collection, disposition and use of the capital and auxiliary capital fees authorized by section one of this article. The 5 statutory provisions governing collection and disposition of 6 7 capital funds in place prior to the enactment of this section 8 remain in effect.

9 (b) *Fees for full-time students.* -- The governing boards 10 shall fix capital and auxiliary capital fees for full-time 11 students at each state institution of higher education per 12 semester. For institutions under its jurisdiction, a governing 13 board may fix the fees at higher rates for students who are not 14 residents of this state.

(c) *Fees for part-time students.* -- For all part-time
students and for all summer school students, the governing
boards shall impose and collect the fees in proportion to, but
not exceeding, the fees paid by full-time students. Refunds
of the fees may be made in the same manner as any other fee
collected at state institutions of higher education.

(d) There is continued in the State Treasury a special
capital improvements fund and special auxiliary capital
improvements fund for each state institution of higher
education and the commission into which shall be paid all
proceeds, respectively, of the following:

26 (1) The capital and auxiliary capital fees collected from
27 students at all state institutions of higher education pursuant
28 to this section; and

(2) The fees collected from the students pursuant to
section one of this article. The fees shall be expended by the
commission and governing boards for the payment of the
principal of or interest on any revenue bonds issued by the
board of regents or the succeeding governing boards for
which the fees were pledged prior to the enactment of this
section.

(e) The governing boards may make expenditures from
any of the special capital improvements funds or special
auxiliary capital improvement funds established in this
section to finance or fund on a cash basis, in whole or in part,
in combination with any federal, state or other grants or
contributions, for any one or more of the following projects:

42 (1) The acquisition of land or any rights or interest in43 land;

44 (2) The construction or acquisition of new buildings;

45 (3) The renovation or construction of additions to existing46 buildings;

47 (4) The acquisition of furnishings and equipment for the48 buildings; and

49 (5) The construction or acquisition of any other capital improvements or capital education facilities at the state 50 institutions of higher education, including any roads, utilities 51 or other properties, real or personal, or for other purposes 52 53 necessary, appurtenant or incidental to the construction, acquisition, financing and placing in operation of the 54 55 buildings, capital improvements or capital education facilities, including student unions, dormitories, housing 56 facilities, food service facilities, motor vehicle parking 57 58 facilities and athletic facilities.

59 (f) The commission, when singly or jointly requested by 60 the council or governing boards, periodically may issue revenue bonds of the state as provided in this section to 61 62 finance all or part of the purposes and pledge all or any part 63 of the moneys in the special funds for the payment of the 64 principal of and interest on the revenue bonds, and for 65 reserves for the revenue bonds. Any pledge of the special 66 funds for the revenue bonds shall be a prior and superior charge on the special funds over the use of any of the moneys 67 68 in the funds to pay for the cost of any of the purposes on a 69 cash basis. Any expenditures from the special funds, other 70 than for the retirement of revenue bonds, may be made by the 71 commission or governing boards only to meet the cost of a 72 predetermined capital improvements program for one or 73 more of the state institutions of higher education, in the order 74 of priority agreed upon by the governing board or boards and 75 the commission and for which the aggregate revenue 76 collections projected are presented to the Governor for 77 inclusion in the annual budget bill, and are approved by the 78 Legislature for expenditure. Any expenditure made pursuant 79 to subsection (e) of this section shall be part of the ten-year 80 campus development plan approved by the governing board pursuant to section three, article nineteen of this chapter. 81

(g) The revenue bonds periodically may be authorized and issued by the commission or governing boards to finance, in whole or in part, the purposes provided in this section in an aggregate principal amount not exceeding the amount which the commission determines can be paid as to both principal and interest and reasonable margins for a reserve therefor from the moneys in the special funds.

(h) The issuance of the revenue bonds shall be authorized
by a resolution adopted by the governing board receiving the
proceeds and the commission, and the revenue bonds shall
bear the date or dates; mature at such time or times not

93 exceeding forty years from their respective dates; be in such 94 form either coupon or registered, with such exchangeability 95 and interchangeability privileges; be payable in such medium 96 of payment and at such place or places, within or without the 97 state; be subject to such terms of prior redemption at such 98 prices not exceeding one hundred five per centum of the 99 principal amount thereof; and have the other terms and 100 provisions determined by the governing board receiving the proceeds and by the commission. The revenue bonds shall be 101 102 signed by the Governor and by the chancellor of the commission or the chair of the governing boards authorizing 103 104 the issuance of the revenue bonds, under the Great Seal of the 105 State, attested by the Secretary of State, and the coupons 106 attached to the revenue bonds shall bear the facsimile 107 signature of the chancellor of the commission or the chair of the appropriate governing boards. The revenue bonds shall 108 109 be sold in the manner the commission or governing board 110 determines is in the best interests of the state.

111 (i) The commission or governing boards may enter into 112 trust agreements with banks or trust companies, within or without the state, and in the trust agreements or the 113 114 resolutions authorizing the issuance of the bonds may enter 115 into valid and legally binding covenants with the holders of 116 the revenue bonds as to the custody, safeguarding and 117 disposition of the proceeds of the revenue bonds, the moneys 118 in the special funds, sinking funds, reserve funds or any other 119 moneys or funds; as to the rank and priority, if any, of 120 different issues of revenue bonds by the commission or 121 governing boards under this section; as to the maintenance or 122 revision of the amounts of the fees; as to the extent to which 123 swap agreements, as defined in subsection (h), section two, 124 article two-g, chapter thirteen of this code shall be used in 125 connection with the revenue bonds, including such provisions 126 as payment, term, security, default and remedy provisions as 127 the commission considers necessary or desirable, if any,

under which the fees may be reduced; and as to any other
matters or provisions which are considered necessary and
advisable by the commission or governing boards in the best
interests of the state and to enhance the marketability of the
revenue bonds.

133 (i) After the issuance of any revenue bonds, the fees at the state institutions of higher education pledged to the 134 135 payment of the revenue bonds may not be reduced as long as 136 any of the revenue bonds are outstanding and unpaid except 137 under the terms, provisions and conditions contained in the 138 resolution, trust agreement or other proceedings under which 139 the revenue bonds were issued. The revenue bonds are and 140 constitute negotiable instruments under the Uniform 141 Commercial Code of this state; together with the interest thereon, be exempt from all taxation by the State of West 142 143 Virginia, or by any county, school district, municipality or 144 political subdivision thereof; and the revenue bonds may not 145 be considered to be obligations or debts of the state and the 146 credit or taxing power of the state may not be pledged 147 therefor, but the revenue bonds shall be payable only from 148 the revenue pledged therefor as provided in this section.

149 (k) Additional revenue bonds may be issued by the 150 commission or governing boards pursuant to this section and 151 financed by additional revenues or funds dedicated from 152 other sources. The special revenue fund in the State Treasury 153 known as the Community and Technical College Capital 154 Improvement Fund into which shall be deposited the amounts 155 specified in subsection (j), section eighteen, article twenty-156 two, chapter twenty-nine of this code is continued. All 157 amounts deposited in the fund shall be pledged to the 158 repayment of the principal, interest and redemption premium, 159 if any, on any revenue bonds or refunding revenue bonds 160 authorized by the commission for community and technical college capital improvements or used by the council on a 161

162 cash basis as provided under subdivision (4), subsection (j),
163 section eighteen, article twenty-two, chapter twenty-nine of
164 this code for community and technical college capital
165 improvements or capital projects.

(1) Funding of systemwide and campus-specific revenue
bonds under any other section of this code is continued and
authorized pursuant to the terms of this section. Revenues of
any state institution of higher education pledged to the
repayment of any revenue bonds issued pursuant to this code
shall remain pledged.

(m) Any revenue bonds for state institutions of higher
education proposed to be issued under this section or other
sections of this code first must be approved by the
commission.

(n) Revenue bonds issued pursuant to this code may be
issued by the commission or governing boards, either singly
or jointly.

179 (o) Fees pledged for repayment of revenue bonds issued 180 under this section or article twelve-b, chapter eighteen prior 181 to or after the effective date of this section shall be 182 transferred to the commission in a manner prescribed by the 183 commission. The commission may transfer funds from the accounts of institutions pledged for the repayment of revenue 184 bonds issued prior to the effective date of this section or 185 issued subsequently by the commission upon the request of 186 187 institutions, if an institution fails to transfer the pledged 188 revenues to the commission in a timely manner.

(p) Effective July 1, 2004, the capital and auxiliary
capital fees authorized by this section and section one of this
article are in lieu of any other fees set out in this code for
capital and auxiliary capital projects to benefit public higher

education institutions. Notwithstanding any other provisions 193 194 of this code to the contrary, in the event any capital, tuition, 195 registration or auxiliary fees are pledged to the payment of any revenue bonds issued pursuant to any general bond 196 197 resolutions of the commission, any of its predecessors or any 198 institution, adopted prior to the effective date of this section. 199 the fees shall remain in effect in amounts not less than the amounts in effect as of that date, until the revenue bonds 2.00 payable from any of the fees have been paid or the pledge of 201 202 the fees is otherwise legally discharged.

### ARTICLE 19. CAPITAL PROJECTS AND FACILITIES NEEDS.

### §18B-19-1. Legislative findings and intent.

- 1 (a) The Legislature makes the following findings:
- 2 (1) State institutions of higher education vary widely in3 the conditions of their facilities infrastructure.
- 4 (2) State institutions of higher education vary widely in 5 their ability to incur debt for capital improvements. It is 6 nearly impossible for community and technical colleges and 7 some smaller baccalaureate institutions to fund significant 8 capital improvements in the absence of state funding.

9 (3) A student enrolled at a community and technical 10 college that previously was administratively linked to another 11 state institution of higher education pays substantially higher 12 tuition and mandatory fees than a student enrolled at a 13 freestanding community and technical college. This cost 14 discrepancy is due in large part to the significantly higher 15 capital fees charged to these students to pay debt service for 16 capital improvements.

17 (4) The substantial amount of capital fees that students18 must pay at the institution level contributes significantly to

19 the poor grade the state receives in the category of
20 "Affordability" in *Measuring Up: The National Report Card*21 on Higher Education.

(5) It is beneficial for the state to provide additional
ongoing capital funding to reduce the obligation of students
and parents to bear the cost of higher education capital
improvements and facilities maintenance.

(6) West Virginia is one of only a few states that does not
address higher education capital improvements and facilities
maintenance needs through a statewide plan.

(7) State funding for capital improvements should align
with state and system higher education goals, objectives and
priorities as set forth in article one-d of this chapter.

32 (8) State capital funding should focus primarily on
33 educational and general capital improvements, not auxiliary
34 capital improvements.

(9) Renovations of existing buildings generally deserve
greater consideration for state funding than new construction.
However, new construction may deserve greater
consideration than renovation when a state or system goal,
objective or priority is implicated.

40 (10) As the Legislature increases funding for new
41 educational and general capital improvements and major
42 renovations, and supplants existing educational and general
43 debt, institutions should target funds for maintenance and
44 deferred maintenance needs.

45 (11) If community and technical colleges are to keep the
46 cost of education affordable, they cannot be expected to fund
47 maintenance obligations entirely from student capital fees.

48 (12) The commission and council should scrutinize
49 carefully all requests from institutions to incur additional debt
50 in order to determine their effect on institution debt capacity
51 and the impact that incurring additional debt will have on
52 students.

53 (13) State institutions of higher education ultimately
54 should target adequate state capital contributions and capital
55 fees to address maintenance and deferred maintenance needs.

56 (14) Until institutions are able to generate sufficient 57 revenue to address maintenance and deferred maintenance 58 needs, the Legislature should provide periodic funding to 59 assist institutions in addressing these needs. Funding priority 60 should be given to projects that address building code 61 requirements and critical maintenance needs.

62 (15) In supporting future high priority capital needs, the 63 Legislature, commission and council should not reward 64 institutions with state funding if they neglect to address 65 facilities maintenance needs or do not prudently manage their 66 capital resources.

67 (16) Once an institution's capital development plan has
68 been approved by the governing board and the commission
69 or council, as appropriate, project priorities should not
70 change significantly from year to year.

(17) Commission and council staff should participate to
a greater extent in managing capital projects at smaller
institutions than at larger institutions since smaller
institutions often lack the expertise necessary to plan, design
and complete projects at or under budget.

(b) The intent of the Legislature relating to this articleincludes, but is not limited to, the following:

(1) Dedicated state funding sources shall be designated to
finance construction and renovation of educational and
general facilities at state institutions of higher education from
time to time;

81 time to time;

82 (2) Capital project lists submitted by institutions to the 83 commission or council, as appropriate, and capital project lists submitted by the commission and council to the state 84 budget office, Legislative Oversight Commission on 85 86 Education Accountability, and Joint Committee on 87 Government and Finance for consideration for state funding shall be reasonable requests that align with state and system 88 89 goals, objectives and priorities and ones which reasonably 90 could be funded if approved;

(3) As the Legislature increases its responsibility for
financing new educational and general facilities and major
renovations, the commission, council and institutions shall
ensure that sufficient capital revenues are available for
maintenance and that the facilities are maintained adequately;

96 (4) Ongoing state funding shall be dedicated to
97 supplement capital fees available for maintenance at
98 community and technical colleges; and

99 (5) Once a system capital plan is in place, institutions100 shall set aside adequate funding annually to ensure that101 ongoing facilities maintenance needs are met.

#### §18B-19-2. Definitions.

1 As used in this article, the following terms have the 2 meanings ascribed to them.

3 (a) "ADA" means the Americans with Disabilities Act of
4 1990, 42 U.S.C. §12101, *et seq*.

5 (b) "Auxiliary enterprise" means an entity that exists to 6 furnish goods or services to students, faculty, staff or others; 7 charges a fee directly related to, although not necessarily 8 equal to, the cost of the goods or services; and is managed as 9 essentially self-supporting.

- (c) "Auxiliary facility" means a building or structure that
  is used for an auxiliary enterprise including, but not limited
  to, residence halls, food services, parking, intercollegiate
  athletics, faculty and staff housing, student unions,
  bookstores and other service centers.
- 15 (d) "Auxiliary fees" means funds derived from, but not16 limited to, the following sources:
- 17 (1) Parking fees received from any source;
- 18 (2) Revenues received from athletic events, including19 ticket sales, television revenues and skybox fees;
- 20 (3) Bookstore revenues;
- 21 (4) Student union vendor and user fees;
- 22 (5) Donations or grants from any external source;
- 23 (6) Facility rental fees; and

24 (7) Fees assessed to students to support auxiliary25 enterprises.

(e) "Capital planning" means a purposeful activity that
focuses attention on long term physical plant objectives
which should be accomplished in a logical sequence over
time as opportunities arise and resources become available.

30 (f) "Capital project management" means planning,
31 designing, bidding and providing construction administration
32 and oversight of architectural, engineering and construction
33 contracts and projects.

34 (g) "Deferred maintenance" means repair, maintenance
35 and renewal of capital facilities which should be part of
36 normal maintenance management, but which have been
37 postponed to a future budget cycle or until funds become
38 available.

(h) "Educational and general capital fees" means the fees
collected from students to pay debt service for capital
improvement bonds issued by the commission and governing
boards for educational and general facilities, for the
maintenance of those facilities and to fund capital
improvements in those facilities on a cash basis.

45 (i) "Educational and general facility" means a building or
46 structure used for instruction and instructional support
47 purposes, and includes classroom, laboratory, library,
48 computer laboratory, faculty and administrative office and
49 other academic support spaces.

50 (j) "Extraordinary circumstance" or "extraordinary 51 circumstances" means, a situation involving life-safety 52 issues, issues that would result in extensive damage to a 53 facility if not addressed immediately, any unforeseen 54 opportunity to use external funds and any other situation the 55 commission or council determines should warrant special 56 consideration.

(k) "Life-safety" means a condition existing on a campus
that, if not corrected immediately, would jeopardize the
safety and property of students, faculty, staff and the visiting
public.

61 (1) "Maintenance" means the work necessary within a
62 budget cycle to realize the originally anticipated life of a
63 fixed asset, including buildings, fixed equipment and
64 infrastructure.

65 (m) "Governing board", "state institution of higher 66 education" and "institution under the jurisdiction of the 67 commission" means all state institutions of higher education 68 including Marshall University and West Virginia University 69 and their respective governing boards.

### §18B-19-3. System capital development planning.

(a) By December 31, 2011, the commission and council,
 jointly or separately, shall develop a system capital
 development plan for approval by the Legislative Oversight
 Commission on Education Accountability. At a minimum
 the initial plan shall include the following:

6 (1) System goals for capital development;

7 (2) An explanation of how system capital development
8 goals align with state goals, objectives and priorities
9 established in articles one and one-d of this chapter and with
10 system master plans;

(3) A process for prioritizing capital projects for state
 funding based on their ability to further state goals, objectives
 and priorities and system capital development goals;

(4) A building renewal formula to calculate a dollar
benchmark that shall be collected annually and invested in
facilities to minimize deferred maintenance and to provide
the commission and council objective information to
determine if the investments in maintenance are occurring;

(5) A process for governing boards to follow in
developing and submitting campus development plans to the
commission or council, as appropriate, for approval;

- (6) A process for governing boards to follow to ensure
  that sufficient revenue is generated for and applied toward
  facilities maintenance; and
- 25 (7) A discussion addressing how capital fees dedicated to
  26 debt service for the bond issue to be paid off in 2012 will be
  27 used after the payoff date.

(b) The system capital development plan shall be
developed in consultation with governing boards and
appropriate institution staff. Before approving the capital
development plan, the commission and council shall afford
interested parties an opportunity to comment on the plan
through a notice-and-comment period of at least thirty days.

34 (c) The commission and council shall update its system
35 capital development plan at least once in each ten-year
36 period.

## §18B-19-4. Campus development plans.

1 (a) Each governing board shall update its current campus 2 development plan and submit the updated plan to the 3 commission or council, as appropriate, for approval by June 4 30, 2013. A campus development plan shall be developed for 5 a ten-year period and shall align with criteria specified in the 6 following sources:

7 (1) The system capital development plan;

8 (2) The institution's approved master plan and compact;9 and

10 (3) The current campus development plan objectives.

(b) Campus development plans are intended to be
aspirational; however, an institution's plan shall be
appropriate to its size, mission, and enrollment and to the
fiscal constraints within which the institution operates. At a
minimum the campus development plan shall include the
following:

17 (1) The governing board's development strategy;

(2) An assessment of the general condition and suitability
of buildings and facilities, including deferred maintenance,
life-safety and building code issues, ADA requirements and
energy efficiency;

(3) An assessment of the impact of projected enrollmentand demographic changes on building and facility needs;

(4) A comprehensive list of deferred maintenance
projects that need to be addressed for each campus by
building or facility including an estimated cost for each;

27 (5) A list of existing buildings and facilities in need of
28 renovations, additions, demolition or any combination
29 thereof;

30 (6) A list of major site improvements that are needed,
31 including vehicular and pedestrian circulation, parking and
32 landscaping;

33 (7) A list of telecommunications, utilities and other34 infrastructure improvements that are needed;

35 (8) A delineation of clear property acquisition boundaries36 that are reasonably appropriate for campus expansion;

37 (9) A list of proposed new facilities and building sites;

38 (10) A list of capital projects in priority order;

39 (11) Estimates of the timing, phasing and projected costs40 associated with individual projects;

41 (12) If an institution has multiple campuses in close
42 proximity, a delineation of how the campuses should interact
43 and support each other to minimize duplication of facilities,
44 improve efficiency and be aesthetically compatible;

(13) A statement of the impact of the plan upon the local
community and the input afforded local and regional
government entities and the public with respect to its
implementation; and

49 (14) Any other requirement established by the
50 commission and council in the rules required by section
51 seventeen of this article.

(c) Campus development plans shall incorporate all
current and proposed facilities, including educational and
general and auxiliary facilities.

55 (d) At the next regularly scheduled meeting of the commission or council, as applicable, following the fifth 56 57 anniversary date after the commission or council approves 58 the development plan of a governing board, the governing 59 board shall report on the progress made in the first five years 60 to implement the campus development plan for each campus 61 under its jurisdiction. In addition, the governing board shall 62 report on its plans to implement the remaining five-year period of its campus development plan. 63

64 (e) Each governing board shall update its campus65 development plan at least once during each ten-year period

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and any update is subject to the approval of the commission

67 or council, as appropriate.

68 (f) A governing board may not implement a campus
69 development plan or plan update that has not been approved
70 by the commission or council, as appropriate.

## §18B-19-5. Capital appropriation requests.

1 (a) The commission and council each shall submit a 2 prioritized capital appropriation request annually to the state 3 budget office as required by article two, chapter eleven-b of 4 this code consisting of major capital projects and 5 maintenance projects.

6 (b) The commission and council each shall develop a 7 process for governing boards to follow in submitting a list of 8 major educational and general capital projects so that a 9 prioritized major capital project list, approved by the 10 commission or council, as appropriate, may be submitted to 11 the state budget office by the applicable deadline.

- 12 (1) The governing board's major capital project list shall13 include the following items:
- (A) Projects identified in the governing board's approved
  campus development plan or plans. A project may not be
  included which is not contained in the approved plan, except
  when extraordinary circumstances otherwise warrant;

(B) A current estimate of each project's estimated cost
accounting for inflation since completion of the campus
development plan. The size and scope of the project may not
change unless the campus development plan has been
updated and approved as provided in section three of this
article; and

(C) Any additional information required to be providedby the commission, council or state budget office.

26 (2) The commission and council each shall rank the 27 major capital projects submitted by the governing boards 28 according to priority consistent with the criteria outlined in 29 the system capital development plan. The council and 30 commission may not submit to the state budget office a request for an institution which the commission or council 31 32 determines reasonably could not secure funding through the 33 appropriation process during the following fiscal year.

(c) The commission and council each shall develop a
process for governing boards to follow in submitting a list of
maintenance projects so that a prioritized maintenance project
list, approved by the commission or council, as appropriate,
may be submitted to the state budget office by the applicable
deadline.

(1) No later than April 1, 2011, and annually thereafter,
the commission and council, as appropriate, shall provide
each governing board a building renewal calculation that
identifies the funds that should be collected and invested in
its buildings and facilities during the next fiscal year to
maintain them and minimize deferred maintenance.

46 (2) As soon as it receives the building renewal 47 calculation, each governing board shall make realistic revenue estimates of the funds available for maintenance 48 49 projects from educational and general capital fees, from 50 auxiliary and auxiliary capital fees and from any other revenue that may be used for maintenance projects, as well as 51 52 any anticipated reserves. The governing boards then shall identify and submit proposed maintenance projects, 53 consistent with its campus development plan or plans, to be 54 55 funded from these revenues

56 (3) The commission and council each shall report to the 57 Legislative Oversight Commission on Education Accountability on the revenue available to governing boards 58 for educational and general and auxiliary maintenance 59 60 projects, as well as any shortfalls based on building renewal 61 formula calculation, and major maintenance projects that 62 institutions propose to undertake during the upcoming fiscal 63 year.

(4) The commission shall work with institutions under its
jurisdiction to ensure that adequate funds are generated to
fund maintenance and build adequate reserves from
educational and general and auxiliary capital fees and other
revenue consistent with the building renewal formula. The
Legislature recognizes that it may take several years for this
to be accomplished fully.

(5) The council shall work with the Legislature and institutions under its jurisdiction to ensure that a combination of appropriated and nonappropriated revenue is available to fund maintenance and build adequate reserves at community and technical colleges consistent with the building renewal formula.

#### §18B-19-6. Capital project financing.

(a) The commission and governing boards, jointly or
 singly, may issue revenue bonds for capital project financing
 in accordance with section eight, article ten of this chapter.

4 (b) A governing board may seek funding for and initiate
5 construction or renovation work only for projects contained
6 in an approved campus development plan.

7 (c) A governing board may fund capital improvements on
8 a cash basis, through bonding or through another financing

9 method that is approved by the commission and by the10 council, if appropriate.

(1) If the cost of an improvement project for any 11 12 institution, except Marshall University or West Virginia 13 University, exceeds \$1 million, the governing board first shall obtain the approval of the commission or council, as 14 15 appropriate. If the cost of an improvement project for 16 Marshall University or West Virginia University exceeds \$15 17 million, the governing board first shall obtain the approval of 18 the commission

19 (2) Prior to approving bonding or any alternative20 financing method, the commission, and council if21 appropriate, shall evaluate the following issues:

(A) The institution's debt capacity and ability to meet thedebt service payments for the full term of the financing;

(B) The institution's capacity to generate revenuesufficient to complete the project;

26 (C) The institution's ability to fund ongoing operations27 and maintenance;

(D) The impact of the financing arrangement on students;and

30 (E) Any other factor considered appropriate.

31 (d) A governing board shall notify the Joint Committee
32 on Government and Finance at least thirty days before
33 beginning construction or renovation work on any capital
34 project in excess of \$1 million.

35 (e) The commission may pledge all or part of the fees of
36 any or all state institutions of higher education as part of a
37 system bond issue.

38 (f) Any fee or revenue source pledged prior to the
39 effective date of this section for payment of any outstanding
40 debt remains in effect until the debt is fully repaid or
41 refunded.

## §18B-19-7. Capital project management.

1 (a) The commission, council and governing boards shall 2 ensure that capital funds are spent appropriately and that 3 capital projects are managed effectively. Project 4 management shall be conducted in all respects according to 5 sound business practices and applicable laws, and rules.

(b) The commission shall employ a sufficient number of
competent facilities staff experienced in capital project
development and management that is suitable for the number,
size and complexity of the capital projects being managed.
By December 31, 2011, and continuing thereafter, at least
one employee shall be Leadership in Energy and
Environmental Design (LEED) certified.

(c) An institution that has entered into construction
contracts averaging more than \$50 million over the most
recent rolling five-year period is responsible for capital
project management at that institution if it meets the
following additional conditions:

(1) The governing board shall employ a facilities staff
experienced in capital project development and management
that is suitable for the number, size and complexity of the
capital projects being managed and, by December 31, 2011,
and continuing thereafter, at least one of these employees

shall be Leadership in Energy and Environmental Design(LEED) certified;

(2) The governing board shall promulgate and adopt a
capital project management rule in accordance with section
six, article one of this chapter which is consistent with the
capital management rules of the commission and council.
The capital project management rule shall include at least the
following items:

31 (A) Delineation of the governing board's responsibilities
32 with respect to capital project management and the
33 responsibilities delegated to the institution's president;

(B) A requirement for the use of the state's standard
contract documents for architectural, engineering,
construction, construction management and design-build
services as appropriate to a particular project;

38 (C) The governing board's requirements for the following39 procedures:

40 (i) Monitoring and approving project designs to ensure
41 conformance with the state and system goals, objectives and
42 priorities and the governing board's master plan, compact
43 and campus development plan;

44 (ii) Approving project budgets, including a reasonable
45 contingency reserve for unknown or unexpected expenses
46 and for bidding;

47 (iii) Approving architectural, engineering and
48 construction contracts exceeding an amount to be determined
49 by the governing board;

50 (iv) Approving contract modifications and construction51 change orders; and

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(v) Providing a method for project closeout and finalacceptance of the project by the governing board.

(3) The institutional capital project management rule
shall be filed with the commission no later than one hundred
eighty days following the effective date of the rule required
of the commission and council in section seventeen of this
article.

- (4) The commission may review or audit projects greater
  than \$5 million periodically to ascertain that appropriate
  capital project management practices are being employed.
- 62 (d) For institutions that have entered into construction
  63 contracts averaging at least \$20 million, but not more than
  64 \$50 million, over the most recent rolling five-year period:
- (1) The governing board, with assistance as requested
  from the commission, shall manage all capital projects if the
  governing board meets the following conditions:
- 68 (A) Employs at least one individual experienced in69 capital project development and management; and

(B) Promulgates and adopts a capital project management
rule in accordance with section six, article one of this chapter
that is approved by the commission. The capital project
management rule may be amended at the discretion of the
governing board, but amendments shall be submitted to the
commission for review and approval before becoming effective.

76 (2) The capital project management rule of the governing77 board shall include at least the following items:

(A) Delineation of the governing board's responsibilities
with respect to capital project management and the
responsibilities delegated to the institution's president;

(B) A requirement for the use of the state's standard
contract documents for architectural, engineering,
construction, construction management and design-build
services as appropriate to a particular project; and

85 (C) The governing board's requirements for the following86 procedures:

(i) Monitoring and approving project designs to ensure
conformance with the state and system goals, objectives and
priorities and the governing board's master plan, compact
and campus development plan;

91 (ii) Approving project budgets, including a reasonable
92 contingency reserve for unknown or unexpected expenses
93 and for bidding;

94 (iii) Approving architectural, engineering, construction
95 and other capital contracts exceeding an amount to be
96 determined by the governing board;

97 (iv) Approving contract modifications and construction98 change orders; and

99 (v) Providing a method for project closeout and final100 acceptance of the project by the governing board.

101 (3) If an institution does not meet the provisions of this
102 subsection, the commission shall manage all capital projects
103 exceeding \$1 million.

(4) The commission staff shall review and audit
periodically all projects greater than \$1 million to ascertain
that appropriate project management practices are being
employed. If serious deficiencies are identified and not
addressed sufficiently within ninety days, commission staff
may assume management of all projects.

(e) For institutions that have entered into construction 110 111 contracts averaging less than \$20 million over the most 112 recent rolling five-year period and for all community and 113 technical colleges, the commission and council shall manage 114 capital projects exceeding \$1 million. In the rule required by section seventeen of this article, the commission and council, 115 116 as appropriate, shall adopt procedures to afford participation 117 by the governing boards and staff in the planning, 118 development and execution of capital projects.

## §18B-19-8. Maintenance.

(a) Each governing board shall ensure that facilities under 1 2 its jurisdiction are maintained and that a listing of any major 3 deferred maintenance projects is provided annually to the 4 commission or council, as appropriate. 5 (b) Each governing board shall strive to invest annually an amount for maintenance that is consistent with the 6 7 building renewal formula developed and approved by the 8 commission and council and to generate a reserve sufficient

9 to address unexpected maintenance needs.

(c) The commission and council shall determine whether
a governing board is devoting sufficient resources for
maintenance based on the following criteria:

13 (1) The amount of maintenance expenditures compared
14 to building renewal formula estimates of appropriate
15 expenditures; and

(2) Periodic evaluations of the conditions of facilities at
the institution and its performance and effectiveness in
maintaining its facilities.

## §18B-19-9. Higher education facilities information system.

(a) The commission and council jointly shall develop and
 maintain a higher education facilities information system.
 The higher education facilities information system shall serve
 as a vehicle for carrying out the following functions:

5 (1) Acquisition of statewide data;

6 (2) Statewide standardization of space use and 7 classification based on nationally recognized standards and 8 measurements to facilitate comparisons among post-9 secondary education institutions within the state and in the 10 region and nation; and

(3) Other purposes as determined by the commission andcouncil.

13 (b) At a minimum the higher education facilities14 information system shall serve the following purposes:

15 (1) Develop and maintain a statewide inventory of higher 16 education facilities, including those acquired by long-term 17 lease, lease-purchase or other arrangement whereby the 18 institution has long-term beneficial use. The inventory shall 19 include, but is not limited to, the institution and campus 20 location of the facility, the construction date, the original cost, square footage, floor plans, type of construction, 21 22 ownership status, the purposes for which it is used, the current replacement cost and any other data the commission 23 24 and council consider appropriate;

(2) Develop and maintain an inventory of all rooms
within each facility, which includes, but is not limited to, the
room number, the square footage, room usage, number of
student stations and any other data the commission and
council consider appropriate;

30 (3) Provide a vehicle for institutions to submit capital31 appropriation requests to the commission and council;

(4) Provide a vehicle to track the status and cost of
institution capital projects from inception to completion,
including major maintenance and deferred maintenance
projects; and

36 (5) Provide information on facilities needed to calculate37 the building renewal formula.

(c) The commission and council shall establish
benchmarks for classroom and class laboratory use including
an analysis of utilization for the fall and spring semesters of
each academic year. The efficient use of classrooms and
class laboratories is a factor in determining whether an
institution needs additional classroom and laboratory
facilities.

(d) Each governing board and any institution under its
jurisdiction shall participate and cooperate with the
commission and council in all respects in the development
and maintenance of the higher education facilities
information system.

50 (e) The higher education facilities information system 51 may be used for other purposes set forth by the commission 52 and council in the rules required by section seventeen of this 53 article.

#### §18B-19-10. Authorization to sell property; use of proceeds.

(a) Notwithstanding any other provision of law or this
 code to the contrary, the commission, council and governing
 boards each may sell, lease, convey or otherwise dispose of
 all or part of any real property that it owns, either by contract

5 or at public auction, and retain the proceeds of the 6 transaction.

- 7 (1) The commission, council and governing boards may
  8 not sell, lease, convey or otherwise dispose of any real
  9 property without first performing the following steps:
- (A) Providing for property appraisal by two independent
  licensed appraisers. The property may not be sold for less
  than the average of the two appraisals;
- (B) Providing notice to the public in the county in which
  the real property is located by a Class II legal advertisement
  pursuant to section two, article three, chapter fifty-nine of
  this code;
- 17 (C) Holding a public hearing on the issue in the county in18 which the real property is located; and
- (D) In the case of the commission, notifying the JointCommittee on Government and Finance.
- (2) Any proceeds from the sale, lease, conveyance or
  other disposal of real property that is used jointly by
  institutions or for statewide programs under the jurisdiction
  of the commission or the council shall be transferred to the
  General Revenue Fund of the state.

26 (b) The commission, council or a governing board shall 27 deposit the net proceeds from the sale, lease, conveyance or 28 other disposal of real property into a special revenue account 29 in the State Treasury to be appropriated by the Legislature in 30 the annual budget bill for the purchase of additional real 31 equipment or technology, or for property, capital 32 improvements or maintenance at the institution that sold the 33 surplus real property.

#### §18B-19-11. Authorization to lease-purchase.

1 (a) The commission or council may enter into lease-2 purchase agreements for capital improvements, including 3 equipment, on behalf of, or for the benefit of, a state 4 institution of higher education, the commission or council.

5 (b) After the commission or council, as appropriate, has 6 granted approval for a lease-purchase agreement by a 7 governing board, the board may enter into a lease-purchase 8 agreement for capital improvements, including equipment.

9 (c) The governing boards of Marshall University and 10 West Virginia University may enter into lease-purchase 11 agreements without seeking the approval of the commission.

12 (d) A lease purchase agreement constitutes a special 13 obligation of the State of West Virginia. The obligation may be met from any funds legally available to the commission, 14 15 council or the institution and shall be cancelable at the option of the commission, council, or governing board at the end of 16 any fiscal year. 17 The obligation, or any assignment or securitization of the obligation, never constitutes an 18 19 indebtedness of the State of West Virginia or any department, 20 agency or political subdivision of the state, within the 21 meaning of any constitutional provision or statutory 22 limitation, and may not be a charge against the general credit 23 or taxing powers of the state or any political subdivision of 24 the state. The facts shall be plainly stated in any lease-25 purchase agreement.

(e) A lease-purchase agreement shall prohibit assignment
or securitization without consent of the lessee and the
approval of the agreement as to form by the Attorney
General. Proposals for any agreement shall be requested in
accordance with the requirements of this section and rules of

the commission and council. In addition, any lease-purchase
agreement that exceeds \$100,000 total shall be approved as
to form by the Attorney General.

34 (f) The interest component of any lease-purchase 35 obligation is exempt from all taxation of the State of West Virginia, except inheritance, estate and transfer taxes. It is 36 37 the intent of the Legislature that if the requirements set forth 38 in the Internal Revenue Code of 1986, as amended, and any 39 regulations promulgated pursuant thereto are met, the interest component of any lease-purchase obligation also is exempt 40 from the gross income of the recipient for purposes of federal 41 income taxation and may be designated by the governing 42 43 board or the president of the institution as a bank-qualified 44 obligation.

#### §18B-19-12. Authorization to lease.

(a) Notwithstanding any other provision of this code to
 the contrary, the commission, council and governing boards
 may lease, or offer to lease, as lessee, any grounds, buildings,
 office or other space in the name of the state.

5 (b) The commission, council and governing boards have 6 sole authority to select and to acquire by contract or lease all 7 grounds, buildings, office space or other space, the rental of 8 which is required necessarily by the commission, council or 9 institutions.

(c) Before executing any rental contract or lease, the
commission, council or a governing board shall determine the
fair market value for the rental of the requested grounds,
buildings, office space or other space, in the condition in
which they exist, and shall contract for or lease the premises
at a price not to exceed the fair market value.

(d) The commission, council and each governing board
may enter into long-term agreements for buildings land and
space for periods longer than one fiscal year but not to
exceed forty years.

20 (e) Any lease shall contain, in substance, all the following21 provisions:

(1) The commission, council or governing board, as
lessee, has the right to cancel the lease without further
obligation on the part of the lessee upon giving thirty days'
written notice to the lessor at least thirty days prior to the last
day of the succeeding month;

(2) The lease is considered canceled without further
obligation on the part of the lessee if the Legislature or the
federal government fails to appropriate sufficient funds for
the lease or otherwise acts to impair the lease or cause it to be
canceled; and

32 (3) The lease is considered renewed for each ensuing
33 fiscal year during the term of the lease unless it is canceled
34 by the commission, council or governing board before the
35 end of the then-current fiscal year.

36 (f) The commission, council or institution that is granted 37 any grounds, buildings, office space or other space leased in 38 accordance with this section may not order or make 39 permanent changes of any type thereto, unless the 40 commission, council or governing board, as appropriate, has 41 first determined that the change is necessary for the proper, 42 efficient and economically sound operation of the institution. 43 For purposes of this section, a "permanent change" means 44 any addition, alteration, improvement, remodeling, repair or 45 other change involving the expenditure of state funds for the 46 installation of any tangible thing that cannot be economically

47 removed from the grounds, buildings, office space or other48 space when vacated by the institution.

(g) Leases and other instruments for grounds, buildings,
office or other space, once approved by the commission,
council or governing board, may be signed by the chief
executive officer, or designee, of the commission, council or
institution.

(h) Any lease or instrument exceeding \$100,000 annually
shall be approved as to form by the Attorney General. A
lease or other instrument for grounds, buildings, office or
other space that contains a term, including any options, of
more than six months for its fulfillment shall be filed with the
State Auditor.

### §18B-19-13. Real property contracts and agreements.

1 (a) Except as provided elsewhere in this article, any 2 purchase of real estate, any lease-purchase agreement and any construction of new buildings or other acquisition of 3 4 buildings, office space or grounds resulting from these 5 transactions, shall be approved by the commission or council, as appropriate, and provided to the Joint Committee on 6 7 Government and Finance for prior review, if the transaction exceeds \$1 million. 8

9 (b) The commission, council and each governing board 10 shall provide the following to the Joint Committee on 11 Government and Finance:

(1) A copy of any contract or agreement to which it is a
party for real property if the contract or agreement exceeds
\$1 million; and

(2) A report setting forth a detailed summary of the terms
of the contract or agreement, including the name of the
property owner and the agent involved in the sale.

(c) The copy and report required by subsection (b) of this
section shall be provided at least thirty days before any sale,
exchange, transfer, purchase, lease-purchase, lease or rental
of real property, refundings of lease-purchases, leases or
rental agreements, construction of new buildings, and any
other acquisition or lease of buildings, office space or
grounds.

(d) A contract or agreement that is for the lease purchase,
lease or rental of real property, where the costs of real
property acquisition and improvements are to be financed, in
whole or in part, with bond proceeds, may contain a
preliminary schedule of rents and leases for purposes of
review by the committee.

(e) For renewals of contracts or agreements required by
this section to be reported, the commission, council or
governing board shall provide a report setting forth a detailed
summary of the terms of the contract or agreement, including
the name of the property owner.

36 (f) The Joint Committee on Government and Finance
37 shall meet and review any contract, agreement or report
38 within thirty days of receipt.

39 (g) Each governing board shall provide to the
40 commission or council, as appropriate, a copy of any contract
41 or agreement submitted to the Joint Committee on
42 Government and Finance pursuant to this section.

#### §18B-19-14. Authorization for sale lease-back.

(a) Notwithstanding any other provision of this code to
 the contrary, a governing board may sell any building that is
 on unencumbered real property to which the board holds title
 and may lease back the same building if the governing board

5 obtains approval of the commission or council, as 6 appropriate, before incurring any obligation. The board shall 7 deposit the net proceeds of the transaction into a special 8 revenue account in the State Treasury to be appropriated by 9 the Legislature for the use of the institution at which the real 10 property is located. Prior to such action, the board shall take 11 the following steps:

- (1) Provide for the property to be appraised by two
  licensed appraisers. The board may not sell the property for
  less than the average of the two appraisals; and
- 15 (2) Retain independent financial and legal services to16 examine fully all aspects of the transaction.
- (b) The sale may be made only to a special purpose entitythat exists primarily for the purpose of supporting theinstitution at which the building is located.

# §18B-19-15. Construction and operation of auxiliary facilities; fees for auxiliary enterprises.

(a) A governing board may provide, construct, erect,
 improve, equip, maintain and operate auxiliary facilities, as
 defined in section two of this article, for students, employees
 and visitors on land it owns or leases.

5 (b) The cost of construction, erection, improvement or 6 equipment may be paid with the proceeds of revenue bonds 7 authorized by this code or by any other financing method 8 provided in this article.

9 (c) A governing board may engage experts in 10 engineering, architecture and construction and other experts 11 as it considers necessary and may specify the payment and 12 contract terms which are included in the cost of the project.

13 (d) A governing board may promulgate and adopt rules
and charge fees for use of its facilities. The fees charged
shall be structured so as to generate funds sufficient for the
following purposes:

- 17 (1) To maintain payment of the principal of and interest18 on any revenue bonds, and for reserves for the revenue19 bonds;
- 20 (2) To operate the auxiliary enterprise;

21 (3) To satisfy annual building renewal formula22 requirements; and

23 (4) To build a reserve for major renovation or24 replacement.

(e) All moneys collected for the use of auxiliary facilities
shall be paid to the credit of and expended by the governing
board of that institution in accordance with section thirteen,
article ten of this chapter.

## §18B-19-16. Condemnation generally.

(a) The commission, council and governing boards each
 may acquire land or buildings by condemnation for the use
 and benefit of any state institution under its jurisdiction. A
 condemnation proceeding conducted pursuant to this section
 is governed by chapter fifty-four of this code.

6 (b) The commission, council and governing boards each 7 may condemn any interest, right or privilege, land or 8 improvement, which in its opinion is necessary, in the 9 manner provided by law for the acquisition by this state of 10 property for public purposes. The state is under no obligation 11 to accept and pay for any property condemned and may pay 12 for the property only from the funds provided for that13 purpose.

(c) In any proceeding to condemn, the order shall be 14 made by the court having jurisdiction of the suit, action or 15 proceedings. A bond or other security may be required by 16 the court securing the property owner against any loss or 17 damage to be sustained by reason of the state's failure to 18 accept and pay for the property. The bond or security may 19 20 not impose liability or debt on or of the state as contemplated by the Constitution of the State in relation to state debt. 21

## §18B-19-17. Legislative rule.

1 The commission and council jointly shall propose a rule

2 or rules for legislative approval in accordance with article

- 3 three-a, chapter twenty-nine-a of this code, to implement this
- 4 article.

### §18B-19-18. Reporting.

1 (a) By July 1, 2013, and annually thereafter, the 2 commission and council shall provide a general status report 3 to the Legislative Oversight Commission on Education 4 Accountability on the progress being made in implementing 5 the state-wide capital development plan and on the progress 6 of the governing boards in implementing the objectives of 7 institutions' campus development plans.

8 (b) The process required by the commission and council
9 for reporting by the governing boards shall be included in the
10 rules required by section seventeen of this article.

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Senate Committee lan anny well

Chairman House Committee

Originating in the House.

In effect ninety days from passage.

Kn Clerk of the Senate Brean M. Bra Clerk of the House of Delegates mall Presiden of the Senate Speaker of the House of Delegates

The within 1 ampine this the \_\_\_\_ 2 day of \_ 201Governor

PRESENTED TO THE GOVERNOR

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